

# **Process Map for Prescribed Burning**

END-TO-END STEPS FOR CONSIDERATION DURING PRESCRIBED BURN PLANNING AND IMPLEMENTATION



PRODUCED BY THE NATIONAL BURNING PROJECT

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# INTRODUCTION

The National Burning Project (NBP) has brought together inter-related aspects of prescribed burning across Australasia to design guiding frameworks and principles for a more holistic and consistent approach to prescribed burning. A number of detailed reports have been produced (as shown on page 11), each of which stands alone, yet with synergies across reports that have been drawn together into a number of easy to use synopses:

- Process Map of Prescribed Burning (this document)
- Best Practice Principles for Prescribed Burning
- Risk Management Framework For Prescribed Burning
- Objectives, Monitoring and Evaluation Framework for Prescribed Burning
- Program Logic for Prescribed Burning

The synopses are designed to facilitate greater utilisation of the prescribed burning principles by land and fire professionals and aim to improve consistency nationally, and provide orientation to users about the NBP products and how they fit together.

The frameworks produced by the NBP identify four phases of planning and implementing prescribed burning. All of these ready-toutilise synopses are presented across the four phases of prescribed burning as described below.

#### Figure 1 | The four phases of prescribed burn planning and implementation

STRATEGIC PLANNING	PROGRAM PLANNING	OPERATIONAL PLANNING	BURN IMPLEMENTATION
Objectives, risk management, consultation and communication			
Long-term planning driving the scale and nature of an agency's prescribed burning program.	Programming the scheduling of burns one to five years ahead.	Advance planning for individual burns usually resulting in a burn plan.	Mobilisation, briefings, test burn, light up, mitigation measures, control strategies, mop-up, patrol and reporting.
=> 5 years	1 – 5 years	Months/year	Days
Jurisdiction, region, property	Jurisdiction, region, property	Individual burn	Individual burn

Research, monitoring, evaluation and reporting

This *Process map of prescribed burning* contains steps for consideration for prescribed burning from strategic planning through to burn implementation. They reflect the *National Guidelines for Prescribed Burning Strategic and Program Planning* and the *National Guidelines for Prescribed Burning Operations* and have also drawn from the learner resource: *Complex Prescribed Burns*. References to relevant National Burning Project products are provided against each step, so that supporting information can be explored.

This process map contains the steps worthy of consideration for prescribed burning irrespective of who is undertaking it. They are offered to both assist practitioners in their work and to allow organisations to align approaches over time as they update and review their procedures and systems. They are not mandated steps and not all steps will be relevant to all organisations or at all times. They are presented nationally, and therefore cannot reflect all of the local requirements of an organisation or jurisdiction and, although roughly sequential, organisations are likely to undertake steps in different orders.

Although the process map begins with strategic planning level considerations, prior to the strategic planning phase are a range of considerations of which planners must be aware. These include policy and organisational level considerations such as relevant legislation and an organisation's objectives, policies, procedures, guidelines, GIS systems, training and approval processes. Refer to *National Guidelines for Prescribed Burning Strategic and Program Planning* (AFAC 2017) for more information.

# STRATEGIC PLANNING PHASE

		Strategic Plan Scoping Review and maintain awareness of higher-level organisational policies.
	AWARENESS OF ORGANISATIONAL REQUIREMENTS	<ul> <li>procedures, guidelines, standards, systems and objectives. Also be aware of legislation that may impact on the strategic planning process.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning pages 10, 12, 15 and 21</li> <li>National Position on Prescribed Burning</li> <li>Objectives, Evaluation and Monitoring Framework Synopsis</li> </ul>
		Determine the spatial dimensions of the strategic plan and the plan's intended
	DETERMINE PLAN SCALE AND DURATION	<ul> <li>risk areas as well as vegetation growth, fuel accumulation, landscape features, fire occurrence cycles and stakeholder needs.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 32</li> </ul>
		Fuel hazard risk framework page 18
	DETERMINE PLAN	Strategic planning scope should address how risk reduction is to be optimised and managed across different tenures and administrative boundaries, in partnership with all stakeholders.
	TENORES	<ul> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 34</li> <li>National Position on Prescribed Burning</li> </ul>
		The type of strategic planning model, templates or procedures used should
	DETERMINE PLANNING MODEL	<ul> <li>reflect area complexity, resourcing capacity, organisational capacity and maturity.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 36</li> <li>Fuel based rick framework page 22</li> </ul>
		<ul> <li>Review of Best Practice for Prescribed Burning page 30 and 74</li> </ul>
	DETERMINE VEGETATION	<ul> <li>Scope which vegetation types or land areas are suitable for prescribed burning and scope burning regimes.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning</li> </ul>
TTELS AND REGUIREMENTS		page 52 <ul> <li>Ecological risk framework page 30 - 37</li> </ul>
		A stakeholder engagement strategy should be developed and implemented
P CO	PLAN AND UNDERTAKE COMMUNITY ENGAGEMENT	<ul> <li>to access valuable local knowledge and stakeholder issues, and to enhance stakeholder ownership, support and commitment to plan implementation.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 38</li> </ul>
	DECIDE	Decide strategic plan scope

	Strategic Plan Development
IDENTIFY VALUES AND ANALYZE RISKS	Identify values in and near the plan area and determine which values are vulnerable to fire or smoke impacts. Landscape fire risk is highly variable – assess risks to community safety, asset and social/economic infrastructure protection, cultural values, land and natural resource management, and maintenance of ecological resilience. • National Guidelines for Prescribed Burning Strategic page 44 • Complex Prescribed Burns Learner Resource page 144 and 35-69 • Simple Prescribed Burns Learner Resource page 107 and 29-49 • Risk management frameworks: fuel (np. 18-26) smoke (np. 16-23)
	Strategic plans should contain clear objectives linked to performance indicators and metrics, so both delivery and performance can be evaluated. Consider objectives for protection of life and property, bushfire mitigation/fuel management, smoke management, ecological and cultural heritage protection/maintenance and land
DETERMINE STRATEGIC PLAN OBJECTIVES	<ul> <li>management.</li> <li>National Guidelines for Prescribed Burning Strategic page 39</li> <li>Complex Prescribed Burns Learner Resource page 154 and 29-34</li> <li>Simple Prescribed Burns Learner Resource page 114 and 23-28</li> <li>Objectives, Evaluation and Monitoring Framework Synopsis</li> </ul>
	Operations fisk framework Page 22
ANALYZE LANDSCAPE FIRE MOVEMENT	<ul> <li>Analyse landscape features, vegetation and fuels and consider historical and potential fire movement. This may be achieved through fire growth simulators or through intuitive understanding. Consider features of the landscape that offer opportunities for bushfire mitigation, last line of defence asset protection and areas that mainly provide ecological maintenance benefits but at the same time enhance bushfire mitigation.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 46</li> <li>Fuel hazard risk framework (AFAC 2015) page 24</li> </ul>
APPLY RISK MANAGEMENT SOLUTION	Apply a risk management prioritisation system to the planning area. This may take the form of fire management zones, risk reduction targets or both, as well as other solutions as determined by the strategic planning model. Analyse and identify suitable treatment regimens for different zones, areas and/or vegetation groups.
AND/OR ZONING	<ul> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 50</li> <li>Fuel hazard risk framework page 24 – 26</li> <li>Ecological risk framework Page 43</li> </ul>
HIGHLIGHT SPECIAL RISK MANAGEMENT TREATMENTS	<ul> <li>Strategic planning treatments are determined at a landscape, ecosystem or zonal level.</li> <li>Often specific features, assets or species are highlighted for additional risk management consideration and require supplementary action and treatments.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 52</li> <li>Operations risk framework page 33</li> </ul>
CONSIDER COMPLEMENTARY STRATEGIES	Fire strategies may form part of broader integrated landscape plans. Be aware of these and to optimise the benefits of prescribed burning strategies, other complementary risk reduction actions (e.g. strategies to encourage shared responsibility with neighbours) need to be identified or reflected.
	National Guidelines for Prescribed Burning Strategic and Program Planning page 55
OUTPUT	Draft strategic plan(s) prepared.
	Strategic plan approvals
PROVIDE GUIDANCE ON IMPLEMENTATION, MONITORING AND EVALUATION	<ul> <li>Clear systems and processes should be established for plan implementation, progress monitoring and plan evaluation. These may include burnt unit identification, road works required to support the plan, implementation protocols and monitoring programs. Where possible, articulate these within the strategic plan.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 56</li> <li>Ecological risk framework page 30 - 34</li> </ul>
	Strategic plans cover a wide range of subject matter and also should be operationally
	relevant. Have the strategic plan peer reviewed by operational and subject matter
PEER REVIEW	<ul> <li>experts.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 57</li> <li>Ecological risk framework Page 43</li> <li>Operational risk framework Page 23</li> </ul>
	Most organisations have formal approval procedures and staff assigned to approve
STRATEGIC PLAN APPROVAL	<ul> <li>strategic plans. Sometimes approvals from external bodies are required, such as native title groups, government bodies or plan collaborators. Is the strategic plan approved, not approved or requiring review? If requiring review, repeat the above steps as required.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 57</li> </ul>
OUTPUT	Approved strategic plan(s)

### Develop Burn Program

REVIEW STRATEGIC PLANNING REQUIREMENTS	<ul> <li>Review strategic planning requirements but be aware that planning assumptions may have changed by the time program planning is being undertaken.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 58</li> <li>Ecological risk framework Page 44</li> </ul>
ANALYSE FIRE HISTORY	<ul> <li>Comparing known fire history to requirements or regimes expressed in fire strategies (e.g. within fire management zones, vegetation types or for risk landscapes), provides an initial input for selecting which areas to nominate for a burn program.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 60</li> <li>Ecological risk framework Page 45</li> <li>Evel risk management framework page 28</li> </ul>
STAKEHOLDER CONSULTATION	<ul> <li>Although detailed stakeholder consultation occurs during operational planning, consultation may be continuous through all prescribed burn phases.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 64</li> <li>Operational risk management framework page 26</li> </ul>
CONSIDER BURN SEQUENCING	<ul> <li>Consider how burn program delivery risk can be reduced by prudent multi-year and/or multi-stage sequencing of burns, to extend from previous burnt areas or to target variable fuels under different weather prescriptions.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 65</li> <li>Evel bazard risk framework page 29</li> </ul>
CONSIDER TIMING REQUIREMENTS	<ul> <li>When scheduling burns, consider timing requirements of ecosystems, species and timing considerations that will help protect other values and assets and reduce risks of impacts from fire or smoke. Consider seasons or periods to favour or avoid.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 59</li> <li>Ecological risk framework Page 45</li> </ul>
CONSIDER OPERATIONAL EFFICIENCIES	<ul> <li>Consider opportunities to schedule burns for most efficient use of available resources and plan for contingencies (e.g. programming additional burns to stabilise the burn program in the event of unexpected weather).</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning Phases page 59</li> <li>Operations risk management framework Page 25</li> </ul>
CONSIDER SMOKE MANAGEMENT	<ul> <li>Consider the cumulative impact of smoke on airsheds, towns and regions. Schedule burns to avoid unnecessary cumulative smoke impacts on sensitive receptors (e.g. hospitals), infrastructure (e.g. major roads) industry (e.g. grape growers) and community events.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 71</li> <li>Smoke risk framework Page 24</li> </ul>
MATCH CAPACITY TO COMPLEXITY	<ul> <li>Avoid programming burns that are beyond the resources or technical capability of available resources. Be aware of the need to program and share specialist resources and staff.</li> <li>Consider the need to retain contingency resources.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 68</li> <li>Operational risk management framework page 24</li> </ul>
PRIORITISE BURNS	It is useful to categorise burns according to complexity, or flag burns that are risky to implement. This highlights them for special planning or approval considerations. It is useful to broadly rank burns in terms of priority to implement, to assist in scheduling burns. • National Guidelines for Prescribed Burning Strategic and Program Planning page 59
OUTPUT	Draft Burn Program
CONSULT EXPERTS	Burn program consultations and approvals Consultation with experts in botany, zoology, cultural heritage or other matters may be required to properly identify values and/or ascertain risk management treatments to protect values. This step is done in detail during operational planning, but in some organisations is considered during program planning. • National Guidelines for Prescribed Burning Strategic and Program Planning page 64
SEEK APPROVALS REQUIRED	<ul> <li>Approvals endorsing the burn program may be required both within an organisation and from external bodies such as native title groups or for the EPBC act. Is the burn program approved or does it require review? If requiring review, repeat program planning steps as required.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning page 74</li> </ul>
BURN PROGRAM AWARENESS	<ul> <li>Once the burn program is approved, raise community awareness by publishing basic information about the burn program in print media or on the internet. This allows the community to be informed and prepared.</li> <li>National Guidelines for Prescribed Burning Strategic and Program Planning Phases (AFAC 2017) page 74</li> <li>Operations risk management framework page 26</li> </ul>
OUTPUT	Approved Burn Program (s). Burn program generally includes a list of burn nominations with maps indicating their location, sometimes with a rough schedule or priorities assigned. Often, a skeletal or draft burn plan is generated, ready to take forward to operational planning stage.

ALIGNING TO STRATEGIC- AND PROGRAM-LEVEL INTENTS	<ul> <li>Are the proposed or anticipated burn characteristics fit for the strategic- and program-level intent for the site?</li> <li>National Guidelines for Prescribed Burning Operations (AFAC 2016) page 15, 25</li> <li>Complex Prescribed Burns Learner Resource (AFAC 2016) page 141</li> </ul>
	Familiarise with tenure, topography, fuels, fire history, vegetation and other
UNDERSTANDING THE BURN SITE	<ul> <li>features of the burn site.</li> <li>National Guidelines for Prescribed Burning Operations page 12</li> <li>Complex Prescribed Burns page 143, 87-96</li> <li>Simple Prescribed Burns page 106, 63–72</li> <li>Fuel hazard risk framework Page 33 - 41</li> </ul>
OPERATIONAL FEASIBILITY	<ul> <li>Can the burn objectives be met while safely containing the burn? Is the ecosystem in a condition suitable for burning?</li> <li>National guidelines for Prescribed Burning Operations page 26</li> <li>Ecological risk framework page 35</li> <li>Complex Prescribed Burns Learner Resource page 142 and page 72</li> <li>Simple Prescribed Burns Learner Resource page 105</li> </ul>
BURN CONSULTATION	<ul> <li>Early consultation with experts and stakeholders can reveal additional values, hazards, risks, opportunities and access considerations.</li> <li>National guidelines for Prescribed Burning Operations page 32</li> <li>Complex Prescribed Burns Learner Resource page 148</li> <li>Simple Prescribed Burns Learner Resource page 108</li> <li>Operations risk framework Page 43 and 48</li> </ul>
IDENTIFY VALUES, RISKS AND HAZARDS	<ul> <li>Identify values (including desktop and field assessment), and assess if any values require treatment to attenuate their risk exposure to acceptable levels. Be aware of legislative requirements (e.g. EPBC Act) and note that some jurisdictions require formal environmental impact assessments. The outcomes of such assessments will need to be taken into account.</li> <li>National guidelines for Prescribed Burning Operations page 28</li> </ul>
	<ul> <li>Complex Prescribed Burns Learner Resource page 144 and 35-69</li> <li>Simple Prescribed Burns Learner Resource page 107 and 29-49</li> <li>Risk Frameworks: Operations (48), Fuel (38), Ecological (52), Smoke (24)</li> </ul>
DECISION	Is the burn still needed? Is it feasible? Decide which risks require control measures to take forward.
	Plan Burn Execution and Risk Treatment Requirements
PREDICTING DESIRED	Make a range of fire behaviour predictions that take account of variability of vegetation types, fuel characteristics, topography, and any staging and timing requirements.
FIRE BEHAVIOUR	<ul> <li>National Guidelines for Prescribed Burning Operations page 34</li> <li>Complex Prescribed Burns Learner Resource page 153 and 109</li> <li>Simple Prescribed Burns Learner Resource page 113 and 83</li> <li>Fuel Hazard Risk Framework page 32</li> </ul>
FIRE BEHAVIOUR IDENTIFYING/REFINING MEASURABLE OBJECTIVES	<ul> <li>National Guidelines for Prescribed Burning Operations page 34</li> <li>Complex Prescribed Burns Learner Resource page 153 and 109</li> <li>Simple Prescribed Burns Learner Resource page 113 and 83</li> <li>Fuel Hazard Risk Framework page 32</li> <li>Ensure that burn objectives are unambiguous, realistic, measurable and testable. Align objectives to strategic intents.</li> <li>Complex Prescribed Burns Learner Resource page 154 and 29-34</li> <li>Simple Prescribed Burns Learner Resource page 114 and 23-28</li> <li>Objectives, Evaluation and Monitoring Framework Synopsis</li> </ul>
FIRE BEHAVIOUR IDENTIFYING/REFINING MEASURABLE OBJECTIVES IDENTIFYING/ REFINING PRESCRIPTIONS/ CONSTRAINS	<ul> <li>National Guidelines for Prescribed Burning Operations page 34</li> <li>Complex Prescribed Burns Learner Resource page 153 and 109</li> <li>Simple Prescribed Burns Learner Resource page 113 and 83</li> <li>Fuel Hazard Risk Framework page 32</li> <li>Ensure that burn objectives are unambiguous, realistic, measurable and testable. Align objectives to strategic intents.</li> <li>Complex Prescribed Burns Learner Resource page 154 and 29-34</li> <li>Simple Prescribed Burns Learner Resource page 114 and 23-28</li> <li>Objectives, Evaluation and Monitoring Framework Synopsis</li> <li>Prescribe weather and fuel moisture conditions/limits/ranges that will allow objectives to be achieved, safely contain the burn and allow flexibility for burn operators. Many organisations have standard burn prescriptions.</li> <li>Complex Prescribed Burns, Learner Resource page 155 and pages 29-35</li> <li>Simple Prescribed Burns Learner Resource page 115 and page 78</li> <li>Risk Frameworks: Operations (29), Ecological (54)</li> </ul>
FIRE BEHAVIOUR IDENTIFYING/REFINING MEASURABLE OBJECTIVES IDENTIFYING/ REFINING PRESCRIPTIONS/ CONSTRAINS PLANNING RISK CONTROLS	<ul> <li>National Guidelines for Prescribed Burning Operations page 34</li> <li>Complex Prescribed Burns Learner Resource page 153 and 109</li> <li>Simple Prescribed Burns Learner Resource page 113 and 83</li> <li>Fuel Hazard Risk Framework page 32</li> <li>Ensure that burn objectives are unambiguous, realistic, measurable and testable. Align objectives to strategic intents.</li> <li>Complex Prescribed Burns Learner Resource page 154 and 29-34</li> <li>Simple Prescribed Burns Learner Resource page 114 and 23-28</li> <li>Objectives, Evaluation and Monitoring Framework Synopsis</li> <li>Prescribe weather and fuel moisture conditions/limits/ranges that will allow objectives to be achieved, safely contain the burn and allow flexibility for burn operators. Many organisations have standard burn prescriptions.</li> <li>Complex Prescribed Burns, Learner Resource page 155 and pages 29-35</li> <li>Simple Prescribed Burns, Learner Resource page 115 and page 78</li> <li>Risk Frameworks: Operations (29), Ecological (54)</li> <li>Some asset, natural and cultural values will require specific mitigation strategies to attenuate their risks to acceptable levels. Also consider safety issues such as safety zones, escape routes and contingency planning.</li> <li>National Guidelines for Prescribed Burns Learner Resource page 158 and 35-69</li> <li>Simple Prescribed Burns Learner Resource page 117 and 29-54</li> <li>Risk management frameworks: smoke (24-29), ecological (52-55) and</li> </ul>

# OPERATIONAL PLANNING PHASE

	Plan Burn Execution and Risk Treatment Requirements
PLANNING CONSULTATIONS, NOTIFICATIONS AND WARNINGS	<ul> <li>Include a list of stakeholders to streamline notifications for use on the days prior to and on the day of burn. Plan any non-standard signage or warnings required. Some situations (especially in peri-urban areas) may require detailed community engagement planning/plans.</li> <li>National Guidelines for Prescribed Burning Operations page 35</li> <li>Complex Prescribed Burns Learner Resource page 160</li> <li>Simple Prescribed Burns Learner Resource page 119, Smoke risk framework</li> <li>Operations risk framework Page 43</li> </ul>
	Plan ignition strategies, but allow flexibility for operators to adjust to conditions
PLANNING BURN EXECUTION OPTIONS	<ul> <li>National Guidelines for Prescribed Burning Operations page 34</li> <li>Complex Prescribed Burns Learner Resource page 161 and pages 117-135</li> <li>Simple Prescribed Burns Learner Resource page 120 and pages 91-100</li> <li>Risk management frameworks: fuel (33), smoke (24-29), ecological (54-55) and operations (49)</li> </ul>
PLANNING MANAGEMENT OF PUBLIC	<ul> <li>It is often necessary to plan for traffic-management, and sometimes management of public or media that may be present.</li> <li>Complex Prescribed Burns Learner Resource page 155, Operational risk framework page 43</li> </ul>
PLANNING RESOURCES	<ul> <li>Plan resources needed to prepare for, conduct, patrol, manage and monitor the burn. Plan for any specialised or standby contingency resources required.</li> <li>National Guidelines for Prescribed Burning Operations page 35</li> <li>Complex Prescribed Burns Learner Resource page 163</li> <li>Simple Prescribed Burns Learner Resource page 122</li> <li>Assist with Prescribed Burns Page 63-95</li> <li>Operational risk framework Page 38</li> </ul>
PLANNING POST-FIRE WORK	<ul> <li>Consider pre-planned methods for post-fire assessment of burns and any pre-planned site rehabilitation works.</li> <li><i>Complex Prescribed Burns Learner Resource</i> page 164</li> </ul>
PREPARING MAP	<ul> <li>Prepare/attach map(s) suitable to support burn preparation and implementation.</li> <li>National Guidelines for Prescribed Burning Operations page 37</li> <li>Complex Prescribed Burns Learner Resource page 164</li> <li>Simple Prescribed Burns Learner Resource page 122</li> </ul>
OUTPUT	A draft burn plan. Use your organisation's templates where available (or see Complex Prescribed Burns page 253 or Simple Prescribed Burns Page 194 for basic templates).
	Burn Plan Review and Approva
PREPARING FOR APPROVAL	<ul> <li>Burn plans need to be assembled, checked and (preferably) peer reviewed before submission for endorsement and approval. Be aware of requirements of legislation, policy, organisational doctrine and expert recommendations.</li> <li><i>Complex Prescribed Burns</i> Learner Resource page 171</li> <li><i>Simple Prescribed Burns</i> Learner Resource page 123</li> </ul>
BURN PLAN PEER REVIEW	<ul> <li>The person planning the burn often becomes overly familiar with the subject.</li> <li>Have the burn plan peer reviewed by operational and subject matter experts.</li> <li><i>Complex Prescribed Burns</i> Learner Resource page 171</li> <li><i>Simple Prescribed Burns</i> Learner Resource page 123</li> </ul>
BURN PLAN APPROVAL	<ul> <li>Most organisations have formal approval procedures (and sometimes checklists), and particular staff to approve burn plans. Approval of the burn plan is usually not the same as approval to ignite the burn. Approvals from external bodies may be required. Is the burn plan approved, not approved or requiring review? If requiring review, refer to above steps as required.</li> <li><i>Complex Prescribed Burns</i> Learner Resource page 172</li> <li><i>Simple Prescribed Burns</i> Learner Resource page 123</li> </ul>
OUTPUT	An approved burn plan.

# BURN IMPLEMENTATION PHASE

## Preparing to burn

REVIEWING BURN PLANS	<ul> <li>The person in charge of conducting the burn should validate that the burn plan is sound and/or that they are comfortable to carry out the burn given their experience level.</li> <li><i>Complex Prescribed Burns</i> Learner Resource (AFAC 2016) page 181</li> <li><i>Simple Prescribed Burns</i> Learner Resource (AFAC 2016) page 134</li> </ul>
ADVANCE PREPARATIONS	<ul> <li>Undertaking burn site preparations well in advance will enable burning opportunities to be taken when they arise and will contribute to sound risk management. Complete boundary, site, risk-management and other works in advance of the burn.</li> <li>National Guidelines for Prescribed Burning Operations page 38</li> <li>Complex Prescribed Burns page 182</li> <li>Simple Prescribed Burns page 135</li> </ul>
MONITOR APPROACHING WINDOWS OF OPPORTUNITY	<ul> <li>Foresee burning opportunities and be ready – monitor weather patterns and landscape/ fuel drying indicators to determine when suitable burning conditions are approaching.</li> <li>National Guidelines for Prescribed Burning Operations page 39</li> <li>Complex Prescribed Burns page 184</li> <li>Simple Prescribed Burns page 136</li> </ul>
ADVANCE PUBLIC NOTIFICATIONS	<ul> <li>Public notification of intention to burn often occurs via signage, media, and the internet and as the day of burn approaches, text messaging systems or letter box drops.</li> <li>National guidelines for Prescribed Burning Operations page 38</li> <li>Complex Prescribed Burns Learner Resource page 187</li> <li>Operations risk framework page 43</li> </ul>
NOTIFYING AND PREPARING RESOURCES	<ul> <li>Early notification of the person in charge of conducting the burn and crews as soon as favourable conditions are identified will help ensure that resources are available and ready. Remember to give early notification to specialised staff or resources (e.g. aerial) and to notify any contingency resources.</li> <li>National guidelines for Prescribed Burning Operations page 43</li> <li>Complex Prescribed Burns Learner Resource page 188</li> </ul>
AUTHORISE BURN DAY	<ul> <li>Gain consent for the scheduled burn date by an authorised person (if required).</li> <li>Authorisation is to ensure resources will be available to undertake the burn on the day proposed.</li> <li>Simple Prescribed Burns Learner Resource page 140</li> <li>Complex Prescribed Burns Learner Resource page 188</li> </ul>
DECISION	Decide when site preparation, forecasts and site conditions are coming into alignment for prescribed burning.
	Conduct burn day checks and briefings Base your decision to proceed on good forecast and smoke dispersal information for your
OBTAIN WEATHER INFORMATION	Conduct burn day checks and briefings Base your decision to proceed on good forecast and smoke dispersal information for your area for current and subsequent days. National Guidelines for Prescribed Burning Operations page 42 Complex Prescribed Burns Learner Resource page 191 Simple Prescribed Burns Learner Resource page 143 Risk framework for operations Page 29
OBTAIN WEATHER INFORMATION MOBILISE RESOURCES	Conduct burn day checks and briefings Base your decision to proceed on good forecast and smoke dispersal information for your area for current and subsequent days. National Guidelines for Prescribed Burning Operations page 42 Complex Prescribed Burns Learner Resource page 191 Simple Prescribed Burns Learner Resource page 143 Risk framework for operations Page 29 Confirm roles for the burn and arrange an assembly point location and time for a briefing. National Guidelines for Prescribed Burning Operations page 43 Complex Prescribed Burns page 192 Simple Prescribed Burns page 144 Operations Risk Framework Page 38 - 41
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OBTAIN WEATHER INFORMATION MOBILISE RESOURCES SAFETY CHECKS AND BRIEFINGS	Conduct burn day checks and briefings Base your decision to proceed on good forecast and smoke dispersal information for your area for current and subsequent days. • National Guidelines for Prescribed Burning Operations page 42 • Complex Prescribed Burns Learner Resource page 191 • Simple Prescribed Burns Learner Resource page 191 • Simple Prescribed Burns Learner Resource page 143 • Risk framework for operations Page 29 Confirm roles for the burn and arrange an assembly point location and time for a briefing. • National Guidelines for Prescribed Burning Operations page 43 • Complex Prescribed Burns page 192 • Simple Prescribed Burns page 144 • Operations Risk Framework Page 38 - 41 Use SMEACS or similar format and the burn plan as the basis for an operational briefing. Allow time to cover all necessary information, questions and clarifications. Conduct site safety checks and check PPE and equipment is in order. • National Guidelines for Prescribed Burning Operations page 43 • Complex Prescribed Burns page 193-194, 45 - 48 • Simple Prescribed Burns page 194 - 145, 35 - 36 • Operational Risk Framework pages 38-41 Burn timing and ignition location should be based on well-considered knowledge of current and future fuel and weather conditions at the burn site – monitor site fuel and diurnal weather pattern development on the day of the burn to determine suitable location, conditions and timing for ignition. Seek ignition approval if appropriate. • National guidelines for Prescribed Burning Operations page 44 • Complex Prescribed Burns Learner Resource page 194
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# BURN IMPLEMENTATION PHASE

**PUBLIC SAFETY** 

**TEST BURN** 

LIGHTING, MONITORING

AND CONTAINING

THE BURN

DEMOBILISING OR

**ESCALATING** 

RESOURCES

SECURING THE

**BURN SITE** 

DECISION

### Lighting and conducting the burn

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Implement public-safety measures such as day of burn notifications, restricting site access, placing warning/advisory signage, ensuring members of the public are clear of the burn site, managing bystanders or media and implementing traffic control.

- National Guidelines for Prescribed Burning Operations page 48
  - Complex Prescribed Burns Learner Resource (AFAC 2016) page 199
  - Simple Prescribed Burns Learner Resource (AFAC 2016) page 134
  - Operational Risk Framework pages 44 46

A test burn can be a valuable aid in confirming fire behaviour predictions and intuitions, and ensuring that the actual fire behaviour will be within prescriptions or acceptable limits.

- National Guidelines for Prescribed Burning Operations page 46
- Complex Prescribed Burns page 200
- Simple Prescribed Burns page 151
- Operational Risk Framework page 34

It is important to apply good discipline in executing lighting and containment operations while retaining the flexibility to modify pre-planned techniques where conditions vary. Keep in mind the desired fire behaviour and monitor and adjust lighting as necessary to safely achieve objectives.

- National Guidelines for Prescribed Burning Operations page 47
- Complex Prescribed Burns page 202 and 79-86
- Simple Prescribed Burns page 153 and 55–62
- Operational page 34 and 50, Fuel risk page 42

Maintain awareness of events or conditions (such as spot-overs or unexpected fire behaviour) that may trigger initiation of contingency actions. Decisions about escalating or demobilising resources will be required after well-considered assessment of fire behaviour potential and level of risk to burn security and public safety.

- National guidelines for Prescribed Burning Operations page 50
- Complex Prescribed Burns Learner Resource page 204
- Simple Prescribed Burns page 155
- Operational Risk Management Framework page 35

Once burn objectives have been achieved, mopping-up/blacking-out work should commence on perimeters, in order to secure the boundaries. Whilst any fuels remain alight the possibility exists for escapes and patrol measures must be taken to minimise this risk. Review site safety (such as dangerous trees) prior to allowing people to reenter the burn area.

- National guidelines for Prescribed Burning Operations page 50
- Complex Prescribed Burns Learner Resource page 204
- Simple Prescribed Burns page 155
- Operational Risk Management Framework page 35

Decide if the burn site is safe and whether crews can be stood down. Decide if there is a need for ongoing monitoring/patrol of the burn.

# BURN IMPLEMENTATION PHASE

#### Post-fire activities

	Evaluate the success of burn objectives and map the extent of the burn. Well stated measurable objectives can often be tested with simple visual techniques at representative locations soon after the burn, however sometimes more complex techniques or longer time periods are required.	
EVALUATIONS	<ul> <li>National Guidelines for Prescribed Burning Operations page 52</li> <li>Complex Prescribed Burns Learner Resource page 209</li> <li>Simple Prescribed Burns Learner Resource page 159</li> <li>Ecological Risk Framework page 59</li> </ul>	
	Objectives and monitoring synopsis	
	During the burn, there may have been construction of temporary control lines, turn around areas safety zones or damage to fences signage or upplanned encroachem	
POST BURN WORKS	fire into sensitive areas. These may require action to repair or rehabilitate. Action can be taken immediately after the fire or planned for later implementation.	
	<ul> <li>Simple Prescribed Burns page 160</li> </ul>	
	All people involved in a prescribed burn should be debriefed. This is best done near the end of the operation or day of burning when most crews are still present. However because some crews may be committed to patrol until late in the day (or overnight)	
DEBRIEFINGS	<ul> <li>more than one debriefing may be necessary.</li> <li>National Guidelines for Prescribed Burning Operations page 52</li> <li>Complex Prescribed Burns page 211 and 82</li> </ul>	
	<ul> <li>Simple Prescribed Burns page 160 and 58</li> <li>Operational Risk Framework pages 38-41</li> </ul>	
	Document post-fire assessments and make them available to burn planners and burn operators. This will aid in adaptive management and continuous learning processes. Recorded outcomes of burning may feed into reporting processes that help with	
REPORTING AND FEEDBACK	assessment of state- or organisation-wide objectives and performance measures. Determine whether the objectives were achieved. If objectives were not achieved, decide whether the burn should be re-attempted/rescheduled.	
	<ul> <li>National guidelines for Prescribed Burning Operations page 44</li> <li>Complex Prescribed Burns Learner Resource page 212</li> <li>Objectives and monitoring synopsis</li> </ul>	
Ουτρυτ	Completed fire report	

### The National Burning Project was jointly commissioned by the Australasian Fire and Emergency Service Authorities Council (AFAC) and the Forest Fire Management Group (FFMG) and has produced a range of products as shown below.

NOPSES



#### **SYNOPSES** A great resource summarising the guidelines and frameworks developed by the National Burning Project as simple and ready-to-use brochures



NATIONAL POSITION

The National Position articulates a nationally agreed position on prescribed burning and establishes principles for the development and implementation of prescribed burning policies and programs.



#### AN APPROACH TO OBJECTIVES SETTING

A tool for clearer identification of costs and benefits when analysing competing objectives in planning for prescribed burning.

#### **BEST PRACTICE GUIDELINES**





BEST PRACTICE SYNOPSES

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Strategic

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TRAINING MANUALS

These learner resources provide instruction

and theory that can be used by students

or by instructors for lesson planning.

· Assist with prescribed burning Simple prescribed burns Complex prescribed burns

The frameworks and principles identified in these documents will be valuable to practitioners, planners and land managers with an interest in planning or undertaking prescribed burning in the best possible way.

Process map

Step-by-step best

planning through

to burning implementation.

practice guide

for prescribed

burning, from

strategic

### **RISK FRAMEWORKS**



Best practice principles

Best practice principles

for prescribed burning

ready-to-use synopsis

Assist .

summarised into a

for the benefit of

professionals.

prescribed burning



These reports build and present frameworks that can be adopted by practitioners and agencies to facilitate improved approaches and greater appreciation of risks associated with undertaking prescribed burning.

#### **RISK MANAGEMENT SYNOPSIS**

TOOLBOX

The National Tool Box is a

support tools that can aid in prescribed burning.

repository of existing decision



The risk management framework for prescribed burning summarised into a ready-to-use synopsis for the benefit of prescribed burning professionals.

## MEASURING PERFORMANCE



Performance measures

A framework and set of performance measures for evaluating prescribed burning against desired objectives.

PROCEDURA





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monitoring



SUPPORTING PUBLICATIONS

#### OVERVIEW



This report is a very useful introduction and overview of prescribed burning in Australasia and the evidence base that underpins the use of planned fire.

#### BEST PRACTICE REVIEW

This report account of the practices that are considered to be examples

#### SCIENCE REVIEW



Reviewing science, practical and Traditional Owner knowledge around the use of prescribed burning as a land management tool.

#### CAPABILITY REVIEWS



Training A review of prescribed burn training and resource capability to aid in improving training and resource sharing outcomes.

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, provides a detailed prescribed burning of best practice.

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This document has been developed from consultation and research between Australasian Fire and Emergency Service Authorities Council Limited (AFAC), its members and stakeholders. It is intended to address matters relevant to fire, land management and emergency services across Australia, New Zealand and the Pacific Region.

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## BEST PRACTICE PRESCRIBED BURNING SYNOPSES:

- Process Map of Prescribed Burning (this document)
- Best Practice Principles for Prescribed Burning
- Risk Management Framework for Prescribed Burning
- Objectives, Monitoring and Evaluation Framework For Prescribed Burning
- Program Logic for Prescribed Burning

### www.afac.com.au/initiative/burning



Department of Environment, Water and Natural Resources, South Australia

Cover photo credit: Northern Territory Fire and Rescue Service



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