



Australian Government

National Emergency Management Agency

Australian Institute for  
Disaster Resilience



AIDR HANDBOOK SHOWCASE | WEBINAR SERIES

# Tsunami emergency planning in Australia

WEDNESDAY 5 NOVEMBER 2025 | 1.00PM - 2.00PM AEDT





## Acknowledgement of Country

AIDR acknowledges the Traditional Custodians of the various lands on which you all join us from today and the Aboriginal and Torres Strait Islander people participating in this event.

We pay our respects to Elders past and present and celebrate the diversity of Aboriginal peoples and their ongoing cultures and connections to the lands and waters across Australia.



# Welcome

Dr Isabel Cornes

*Senior Project Officer, Knowledge Development*

Australian Institute for Disaster Resilience (AIDR)



## Housekeeping

- You will remain muted and your camera will not be activated for the duration of today's event.
- Today's event will be recorded and made available after the event.
- Please enter questions for our speakers in the Q&A function, not the chat box.
- Please use the chat box to share any thoughts or reflections during the presentation
- Please be respectful to each other when posting your comments or questions.



## Speaker Introduction

David Parsons ESM

*Director, Crisis Management Australia*

*President, Australian Institute of Emergency Services*



## *Topics*

- The handbook
- Australia's tsunami history
- Changes and additions
- Tsunami risk management challenges



## *The handbook*

- Encyclopedia on tsunami vs useful planning guide

## *A history of tsunamis*



Clontarf Beach 1960



Hobart Mercury 1960

The 1960 Chilean tsunami - caused by a magnitude-9.2 earthquake - damaged boats in harbour on NSW's coast from Evans Head, Newcastle, Sydney and Eden. The Fort Denison tide gauge in Sydney Harbour recorded wave heights up to 84cm. (SMH 2018)

## *Changes and additions*

- PPRR structure
- Tsunami history
- Indigenous knowledge
- Tsunami risk
- Risk mitigation – natural systems
- Preparation – modelling, Planning Handbook, community engagement
- Response – warnings, AWS, National Situation Room
- Recovery - consequences
- Catastrophic disaster management

| WARNING LEVEL                                                                       |                   | ACTION STATEMENT                                                           |
|-------------------------------------------------------------------------------------|-------------------|----------------------------------------------------------------------------|
|  | Advice            | Stay informed<br>Reduced Threat: Return with Caution<br>Monitor conditions |
|  | Emergency Warning | Avoid the area<br>Evacuate Now/Before (time)                               |



## *Risk management challenges*

- A beach culture
- Community interest
- Transient community
- Maritime community
- Risk communication
- Community reaction
- Stakeholder response management





## Speaker Introduction

Associate Professor Hannah Power

*Associate Professor, Coastal and Marine Science*

University of Newcastle



# Tsunami science: Key concepts and learnings for management

**A/Prof Hannah E. Power**

Coasts and Estuaries Research Group  
University of Newcastle

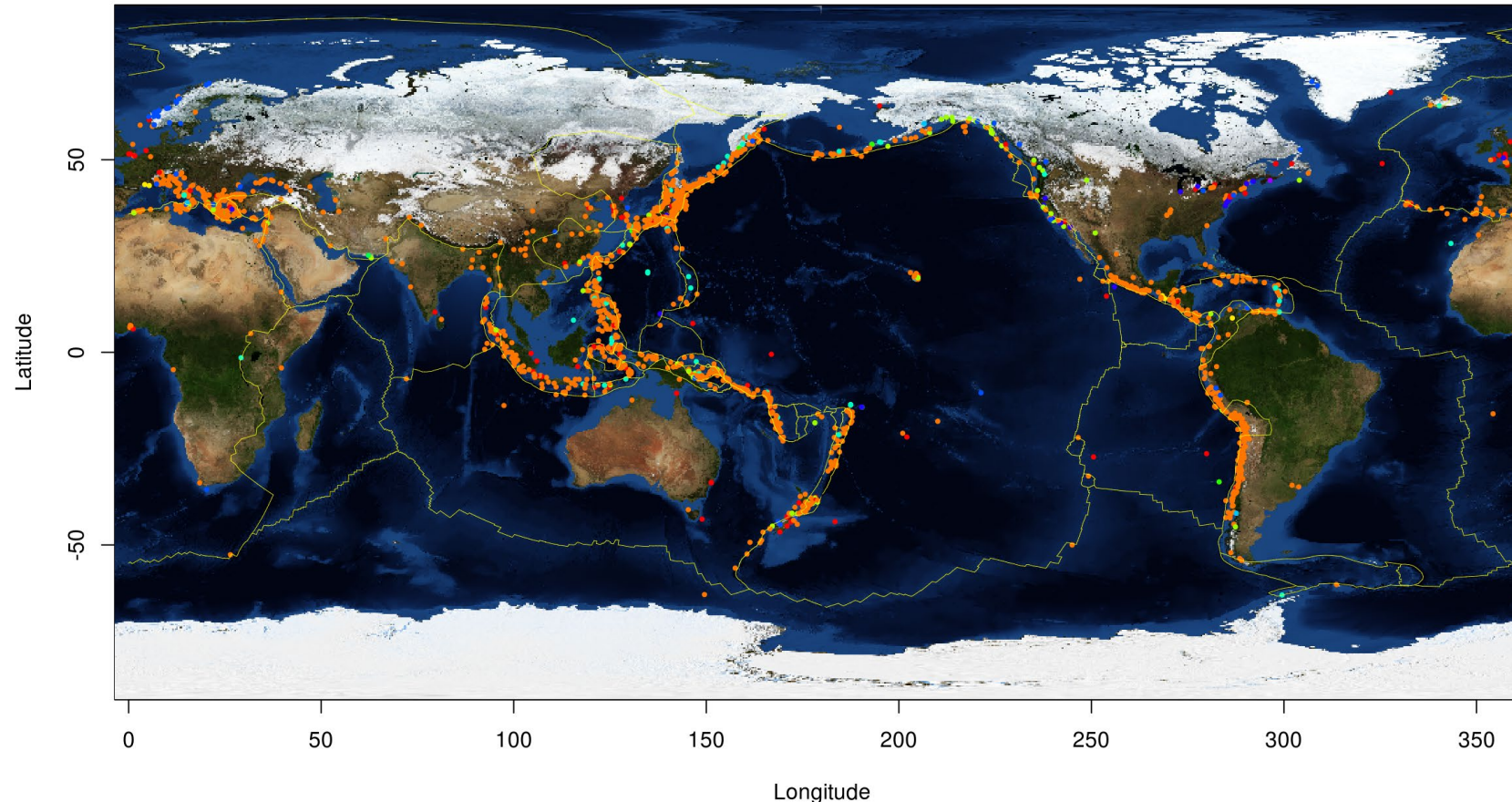
5 November 2025



THE UNIVERSITY OF  
**NEWCASTLE**  
AUSTRALIA

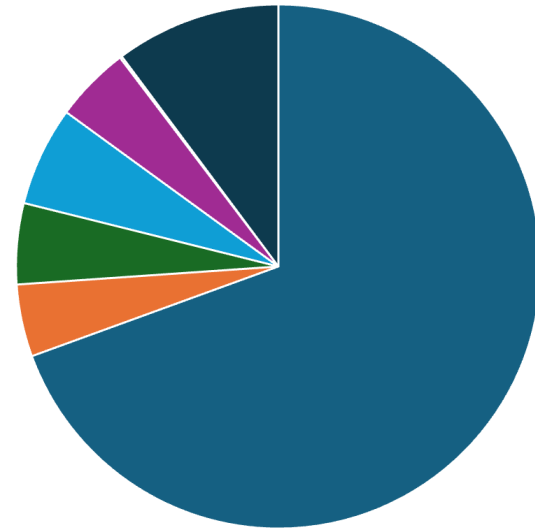
# Tsunami sources

## Primarily earthquake generated



- |                            |                                      |                     |
|----------------------------|--------------------------------------|---------------------|
| ● Unknown                  | ● Volcano and Earthquake             | ● Landslide         |
| ● Earthquake               | ● Volcano, Earthquake, and Landslide | ● Meteorological    |
| ● Questionable Earthquake  | ● Volcano                            | ● Explosion         |
| ● Earthquake and Landslide | ● Volcano and Landslide              | ● Astronomical Tide |

- Earthquake
- Volcano
- Landslide
- Combination
- Meteorological
- Other
- Unknown

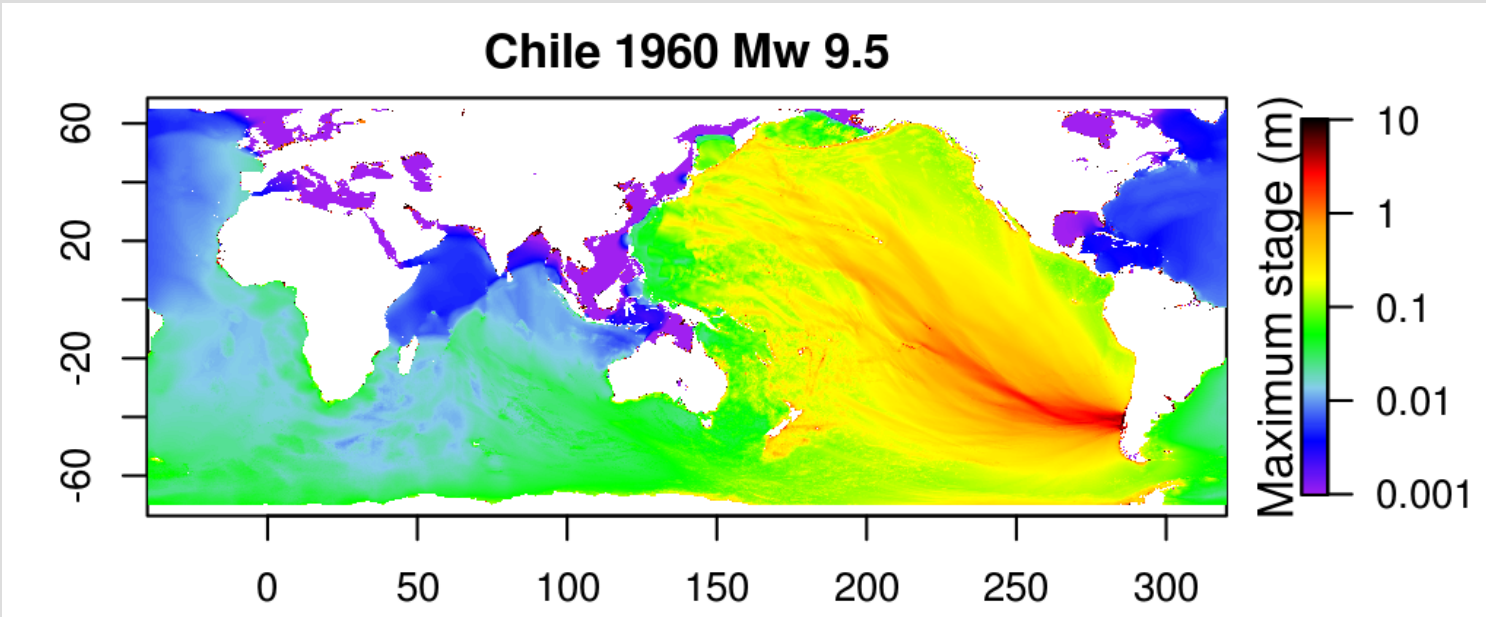


**Subduction zone earthquakes account for majority of tsunami sources**

*Volcano, landslide, and combinations next most common*

# Significant historic events

## Chile 1960



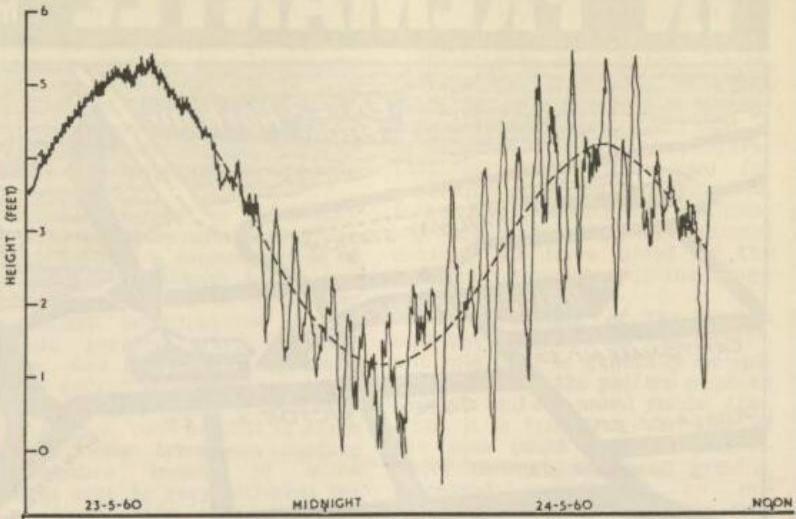
Source: G. Davies

142 deaths in Japan  
61 deaths in Hawai'i

4 ft. 6 in. (1.37m) wave  
recorded at Cronulla

Largest recorded  
earthquake

### TIDAL WAVE'S EFFECT AT CRONULLA



The severe earthquakes in Chile towards the end of May caused unusually large tsunamis ("tidal waves") on the east coast of Australia.

The accompanying figure is a tracing of the tide chart showing how the usually regular tidal record was disturbed by the tsunamis. This record was obtained from the tide recorder operated at Cronulla by CSIRO Division of Fisheries and Oceanography.

The dashed line is an estimate of the undisturbed tide level, based on predicted high and low waters. The first definite departure from normal was at 10.15 p.m. on May 23, and the disturbances continued, but with gradually decreasing intensity, until May 28.

The greatest change from trough to crest was 4 ft. 6 ins. This change took place in about 15 minutes, at 4.30 a.m. on May 24.—  
B. V. Hamon, CSIRO Division of Fisheries and Oceanography.

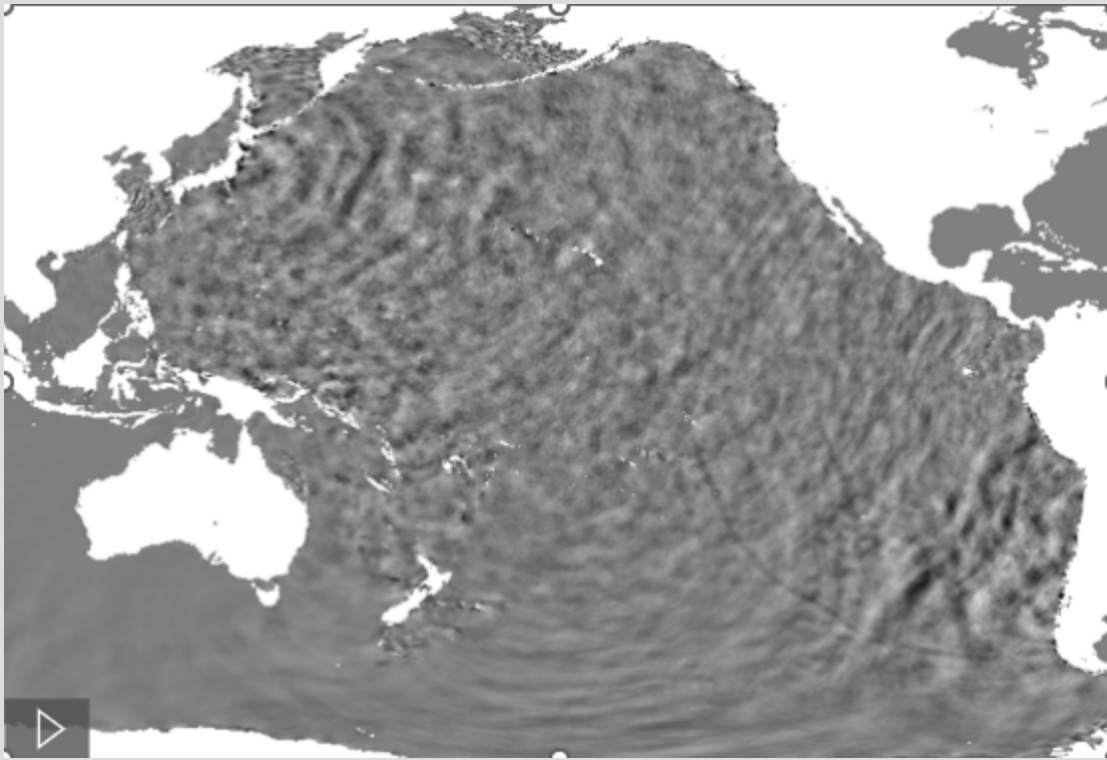
Clontarf in 1960 after the tsunami



~5 km upstream in Sydney Harbour

# Significant recent events

## Tohoku 2011



Source:  
G. Davies

**Subduction zone  
earthquake generated**

**Mw 9.1**

56cm wave at Norfolk  
Island

35cm wave at Port  
Kembla NSW

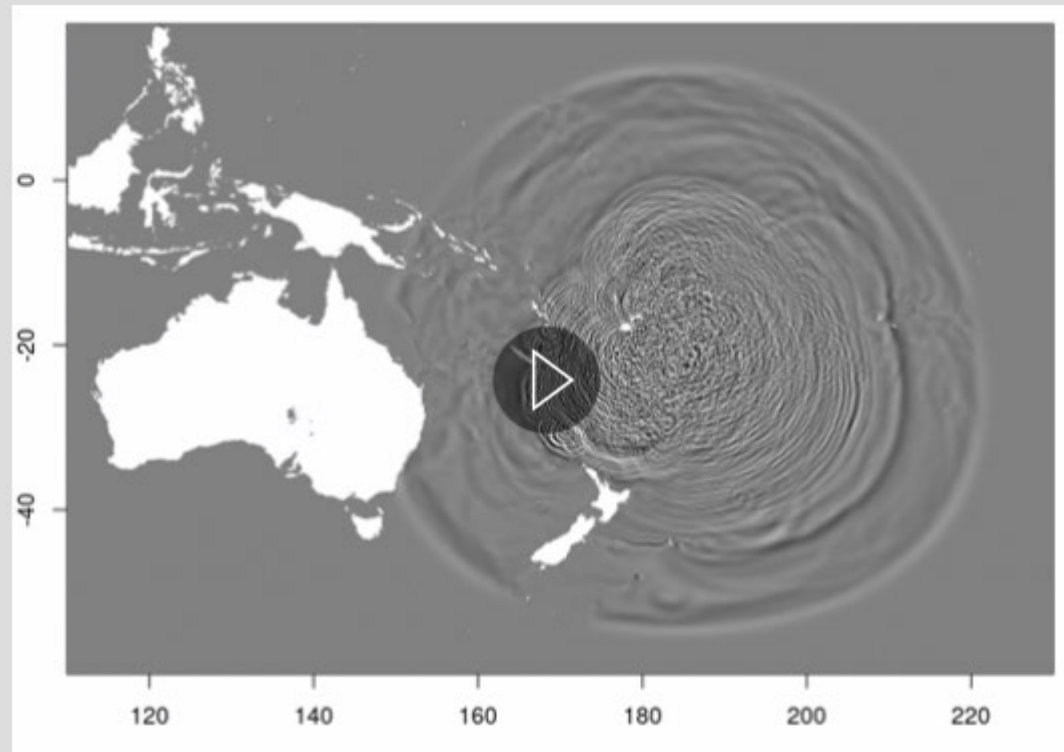
23cm wave at Spring Bay  
TAS

Unusual currents noted at  
Port Kembla and Sydney  
Harbour

Several swimmers  
washed into a lagoon at  
Merimbula NSW

# Significant recent events

## Hunga Tonga Hunga Ha'api 2022



Source:  
G. Davies

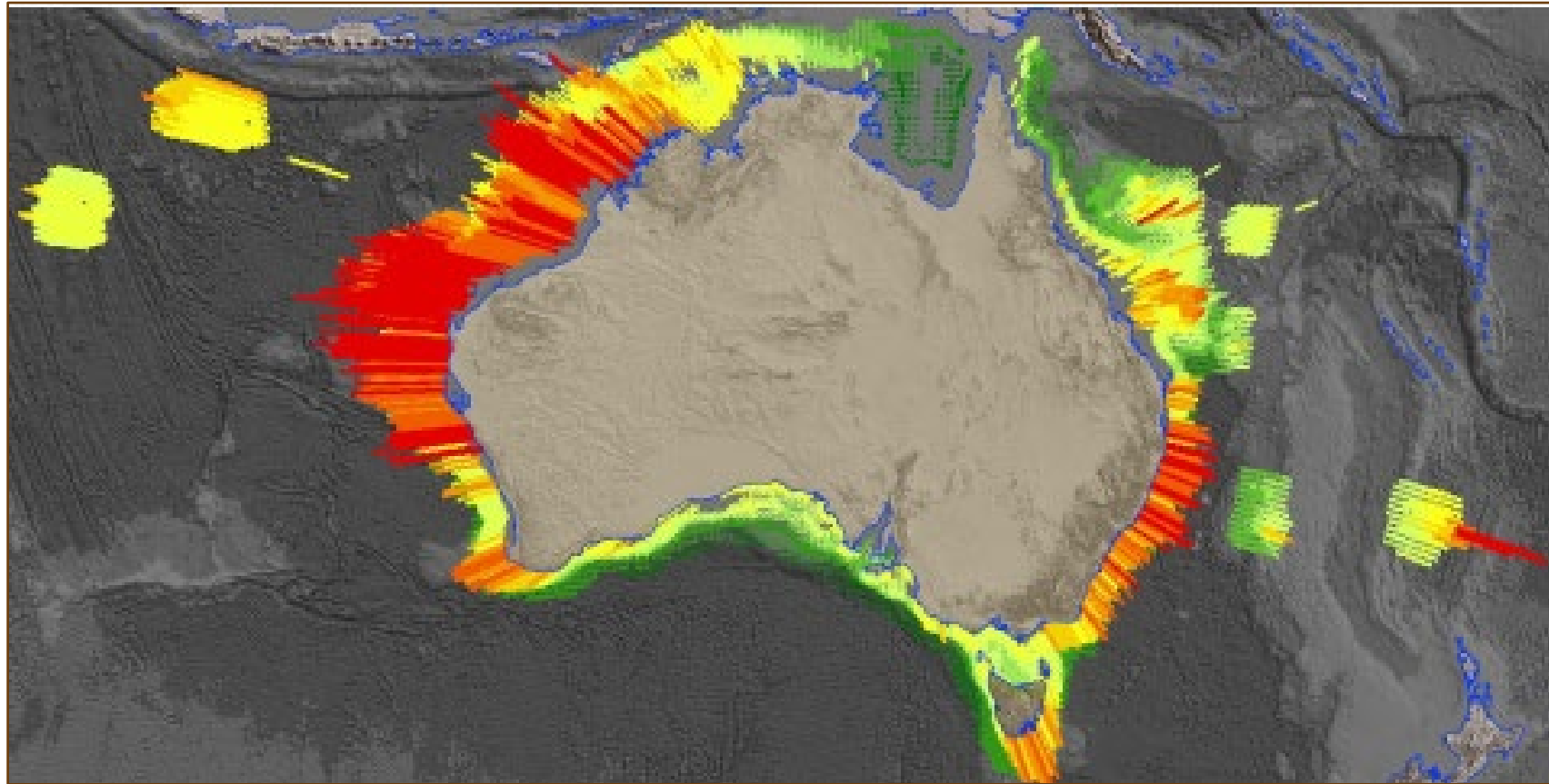


### Submarine volcanic eruption

1.27m wave at Norfolk Island  
0.82m wave at the Gold Coast  
0.77m wave at Eden  
0.65m wave at Port Kembla

# Tsunami hazards in Australia

## Probabilistic tsunami hazard assessment (PTHA)



Geoscience Australia  
released 2018 PTHA

Update of 2008 PTHA

\* *Probabilistic*

\* *Informed by events*

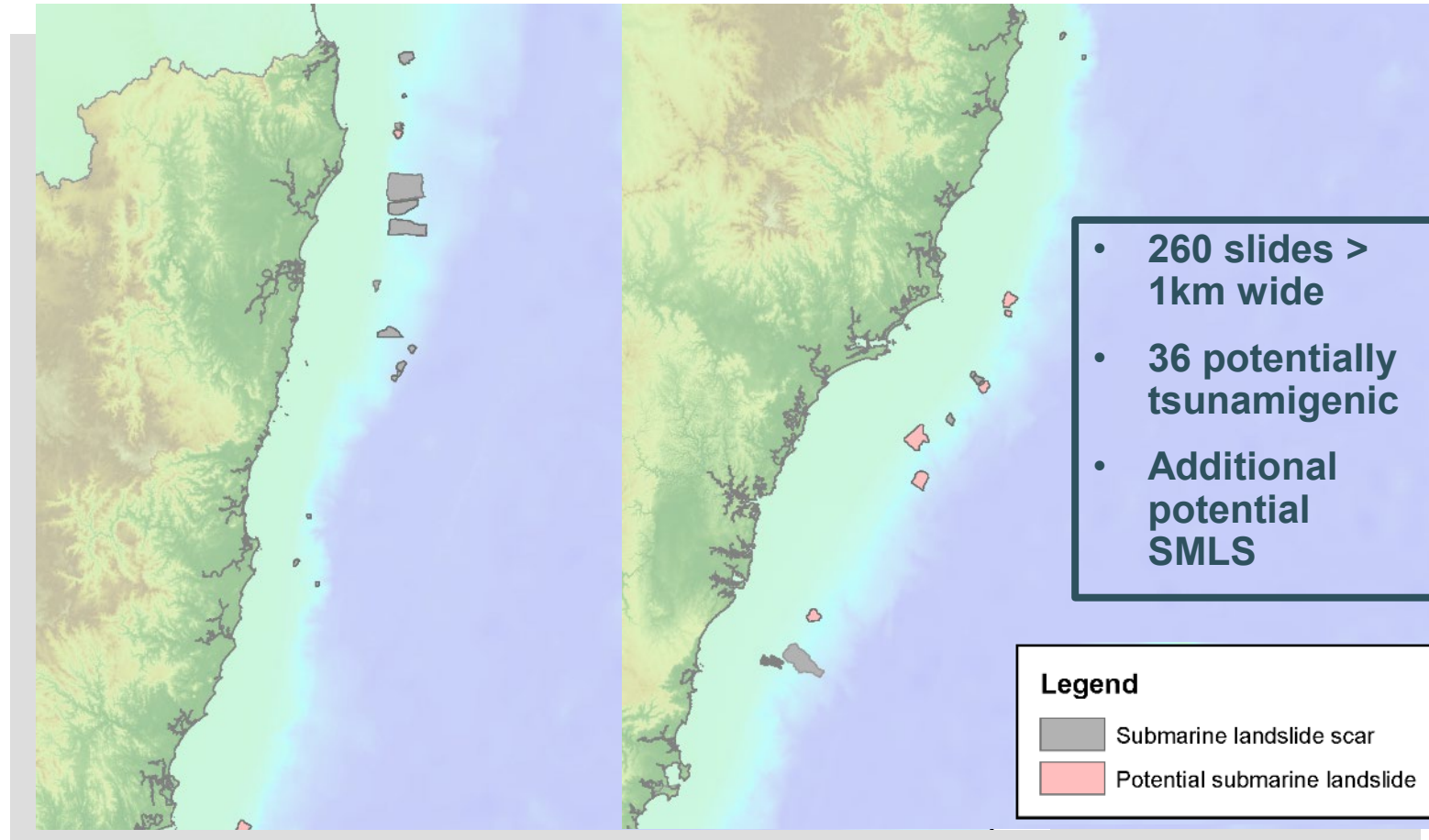
High magnitude,  
infrequent events have  
limited historic records

*Subduction zone  
earthquake sources  
only*

Source: Davies and Griffin (2018)

# Tsunami hazards in Australia

## Submarine landslide hazards



### Event based modelling

Uses historic landslide scars or potential slides

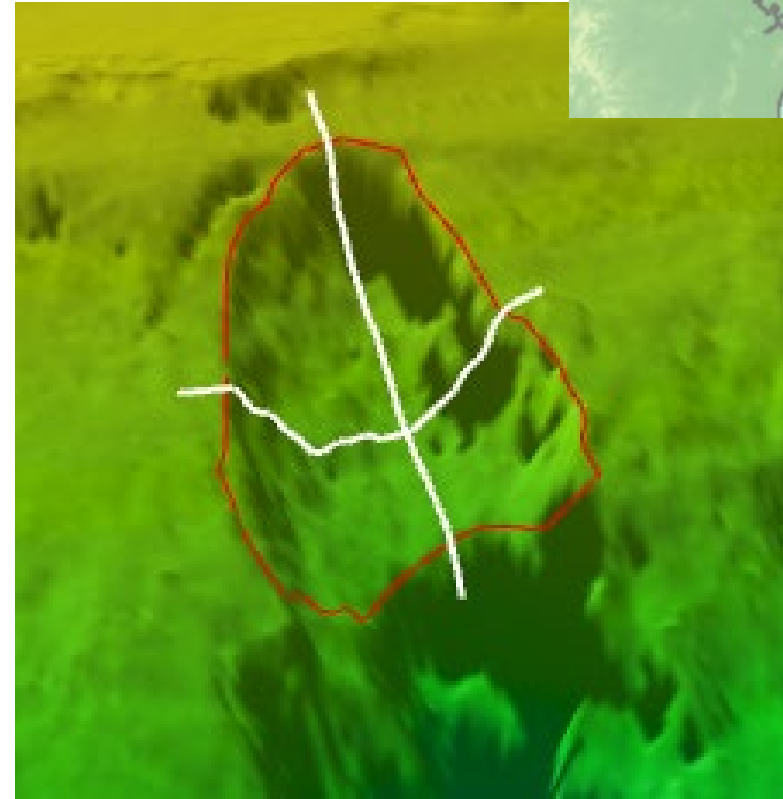
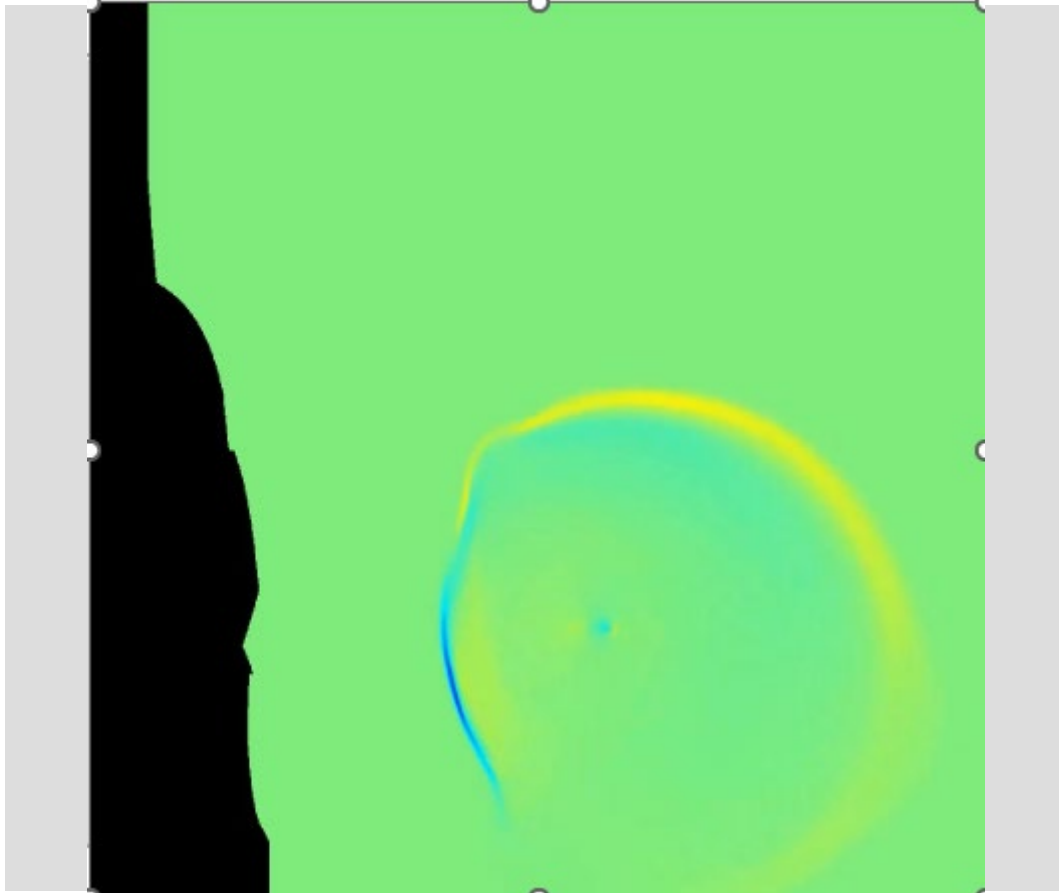
*Incomplete bathymetric mapping hinders understanding*

Uncertainties around:

- triggering mechanisms
- rate of failure
- type of failure
- recurrence interval

# Submarine landslide tsunami modelling

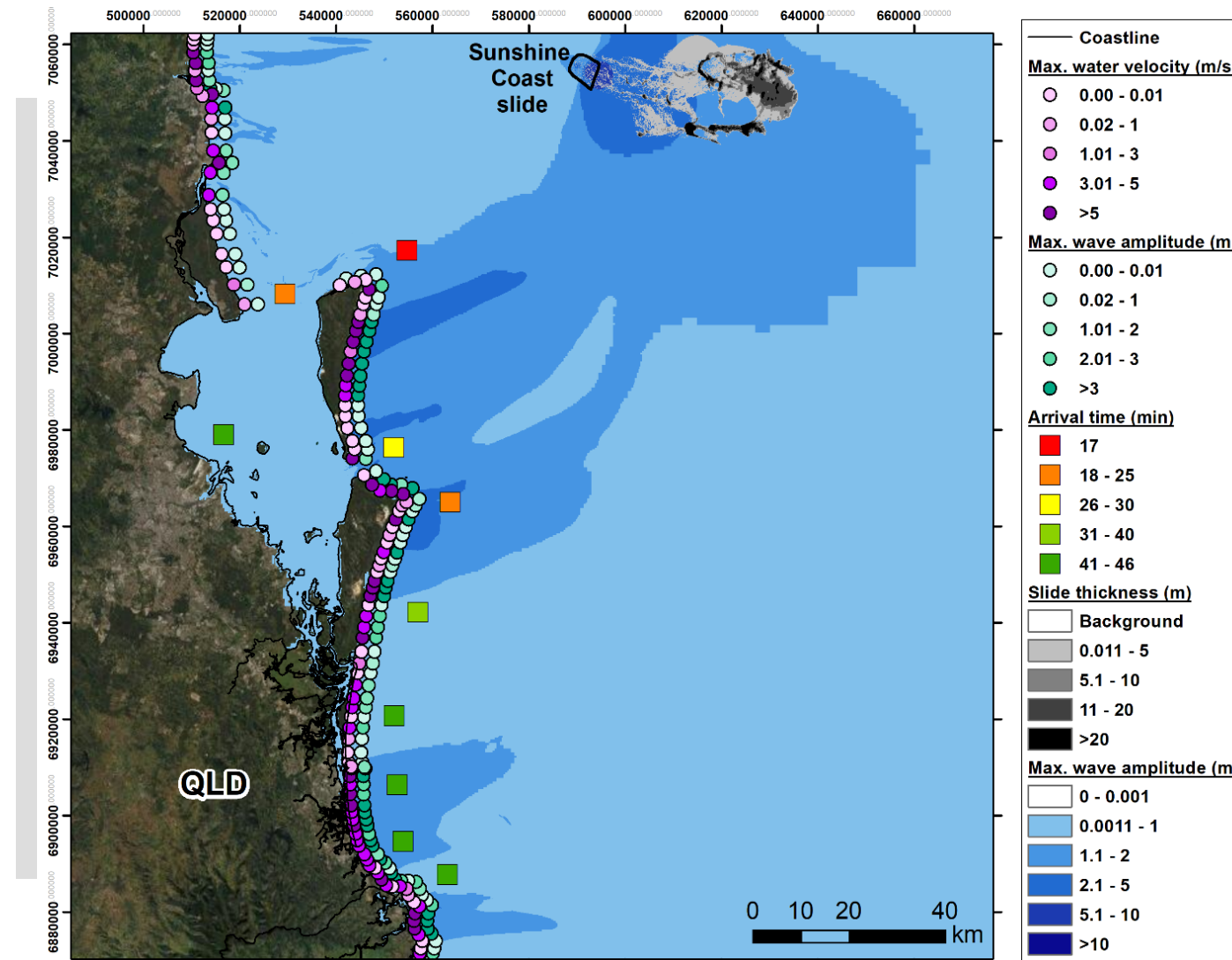
## The Byron Slide



**34 km offshore**  
**800 m water depth**  
**~3.6 km wide**  
**~4 km long**  
**Up to 222 m thick**

# Bringing the offshore to onshore

## Case study: The Sunshine Coast Slide



Arrival times from initiation of tsunami

Maximum wave amplitude

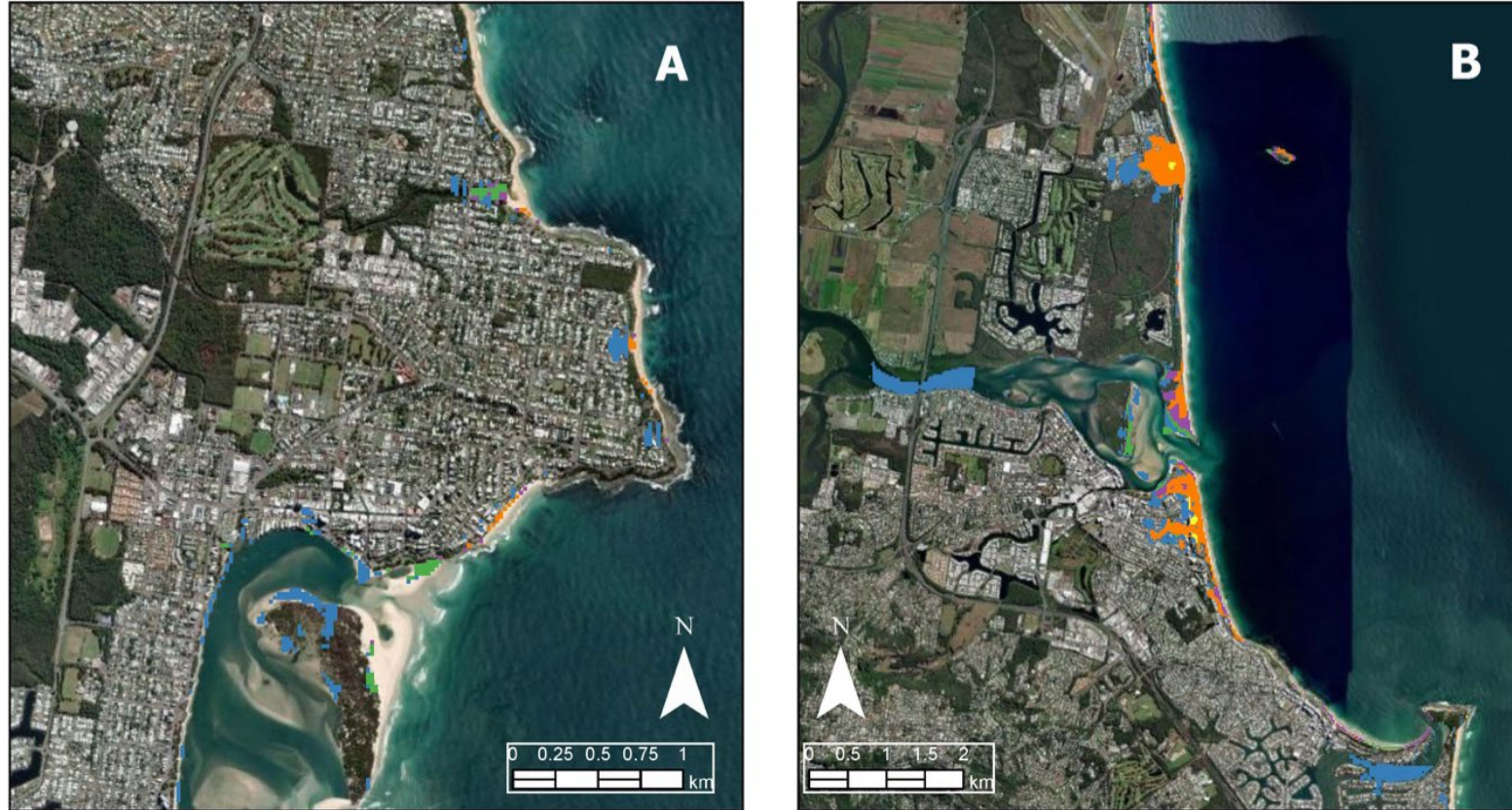
Maximum current speeds

Inundation areas

*Same concept applies to modelling other tsunami sources*

# Bringing the offshore to onshore

## Mapping inundation



Inundation (m) 0 - 0.01 0.011 - 1 1.1 - 2 2.1 - 3 3.1 - 5 5.1 - 10

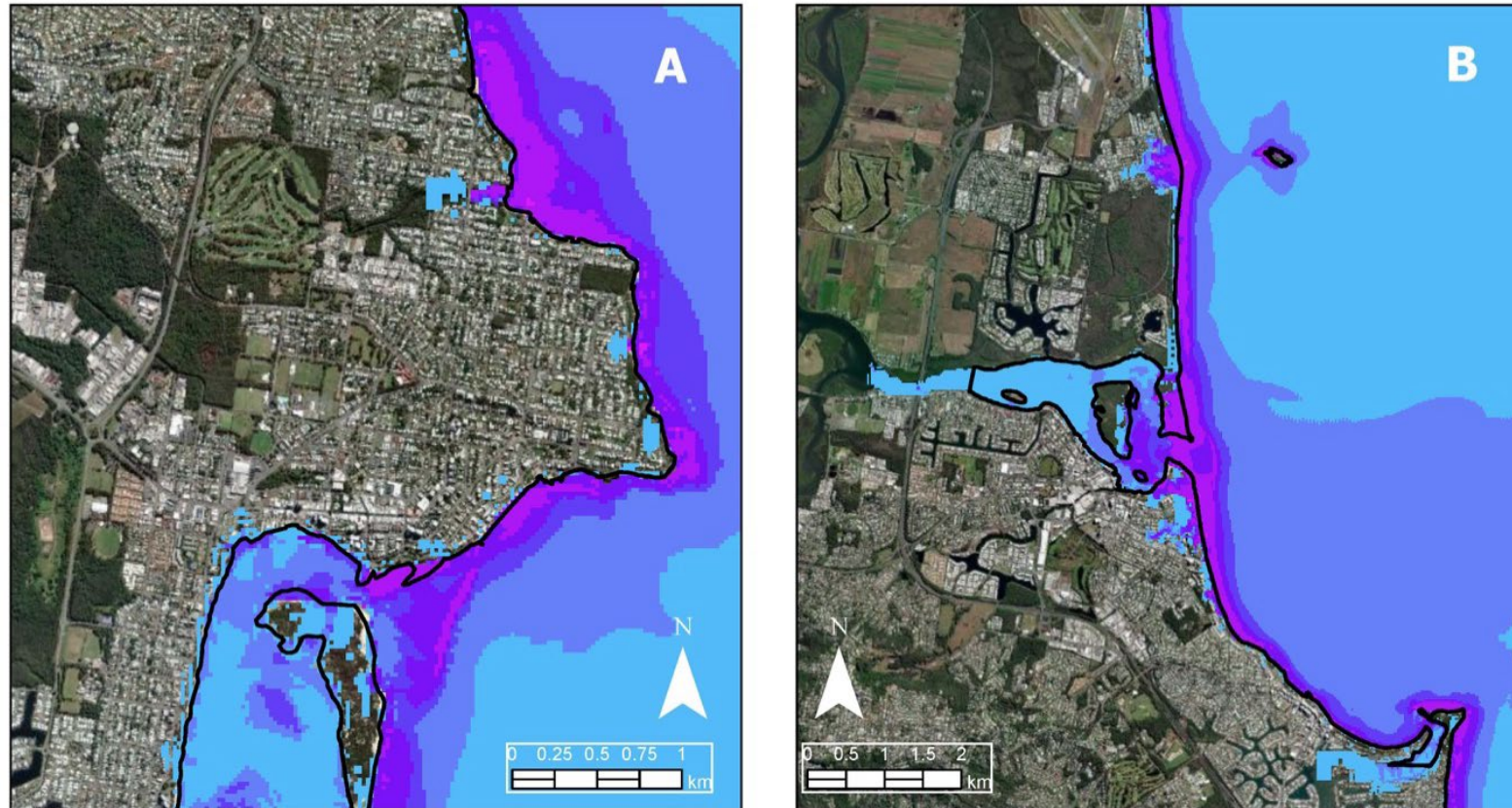
Map inundation depths  
Map inundation extents  
Obtain area inundated

*Estuary entrances and  
upstream areas often  
vulnerable*

*Some localized focusing  
of wave energy on  
headlands*

# Bringing the offshore to onshore

## Mapping water velocities



Max. water velocity (m/s)

|          |           |         |         |         |          |           |      |
|----------|-----------|---------|---------|---------|----------|-----------|------|
| 0 - 0.01 | 0.011 - 1 | 1.1 - 2 | 2.1 - 3 | 3.1 - 5 | 5.1 - 10 | 10.1 - 15 | > 15 |
|----------|-----------|---------|---------|---------|----------|-----------|------|

**Maximum water velocities**

**Nearshore and onshore**

*Currents can be significant hazard for "Marine Threat" events*

*Can drive localized erosion*

# Tsunami science: Key concepts and learnings for management

Most tsunami are generated by subduction zone earthquakes but other generation mechanisms are important

Science is constantly evolving as new events occur

Australia has a Probabilistic Tsunami Hazard Assessment for subduction zone earthquake tsunami

Other tsunami sources remain critically understudied

Onshore modelling of hazard provides key parameters to inform emergency management

Case study learnings can be useful for unstudied sites or sources



# Thank you

**A/Prof Hannah E. Power**

Coasts and Estuaries Research Group  
University of Newcastle

[www.cerg.science](http://www.cerg.science)

[www.hannah-power.com](http://www.hannah-power.com)



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AUSTRALIA



## Speaker Introduction

Dr Jane Sexton

*Director, State Intelligence, Predictions and Planning*

Queensland Fire Department



**WORLD TSUNAMI  
AWARENESS DAY**  
5 NOVEMBER

# How tsunami events have impacted emergency management in Australia from 2004 to now

Respect

Integrity

Courage

Loyalty

Trust



# Key messages

- **learning from events**
- how emergency management has **advanced through the world-class science**
- **science and EM continue to evolve** as we observe more events
- how emergency management is **grounded in the risk-based approach** in line with national and international strategies and frameworks – so that we are **prepared for the next event**
- the continuing **challenges of public awareness** with low frequency – high consequence events
- how our emergency response capabilities have been **deployed to assist** with the response and recovery efforts of **tsunamis around the world**



**WORLD TSUNAMI  
AWARENESS DAY**  
5 NOVEMBER



# The Indian Ocean Tsunami December 26, 2004

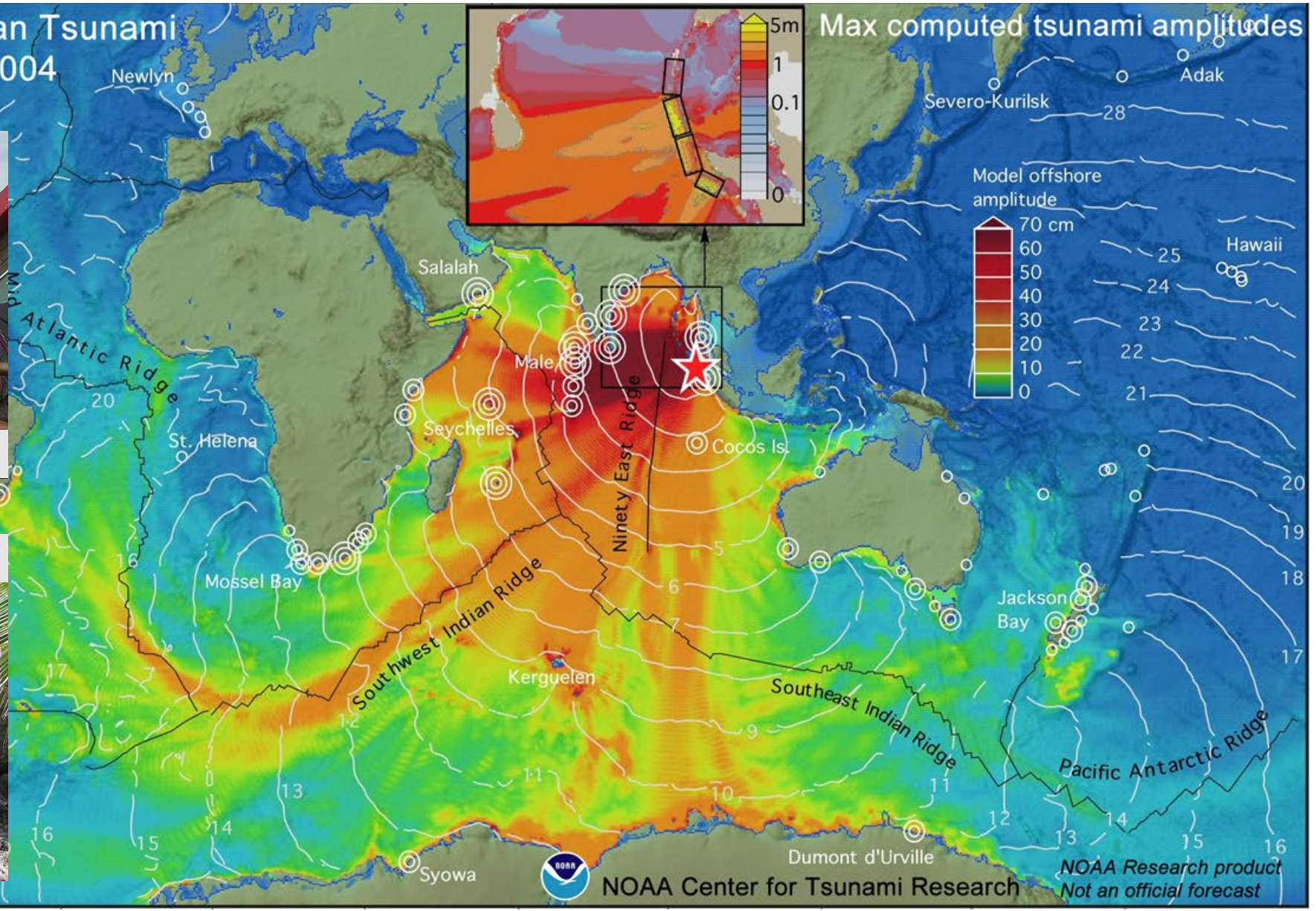


Station Officer Bruce Cameron looking at the destruction at the marina, Banda Aceh, 2004 [Museum of Fire Collection]

Destruction in Gadhdhoo, Maldives, 2004 [Museum of Fire Collection]



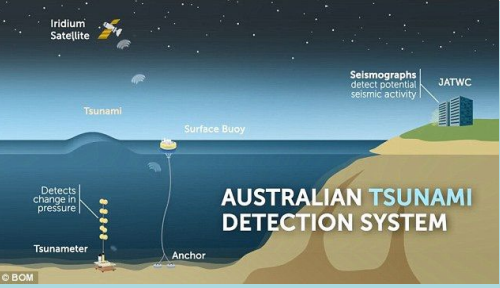
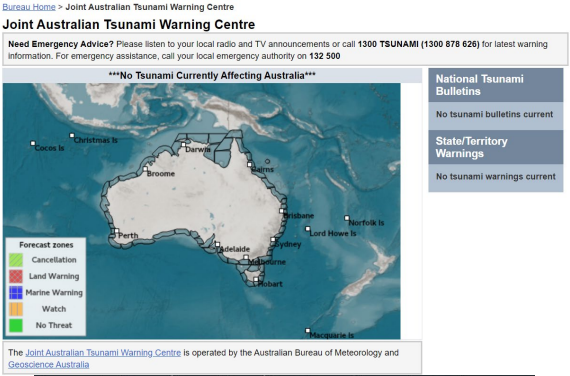
Titov et al., 2005, Science, v.309, 2045-2048



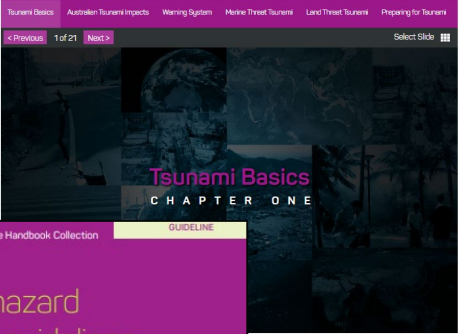
# From 2004

## Australian Tsunami Warning System

### Australian Tsunami Advisory Group



### TSUNAMI THE ULTIMATE GUIDE 2



### Tsunami hazard modelling guidelines

Australian Disaster Resilience Handbook Collection | 2025

### Tsunami Emergency Planning in Australia



Government of Western Australia  
Department of Environment, Water and Heritage

Australian Institute for Disaster Resilience



unesco

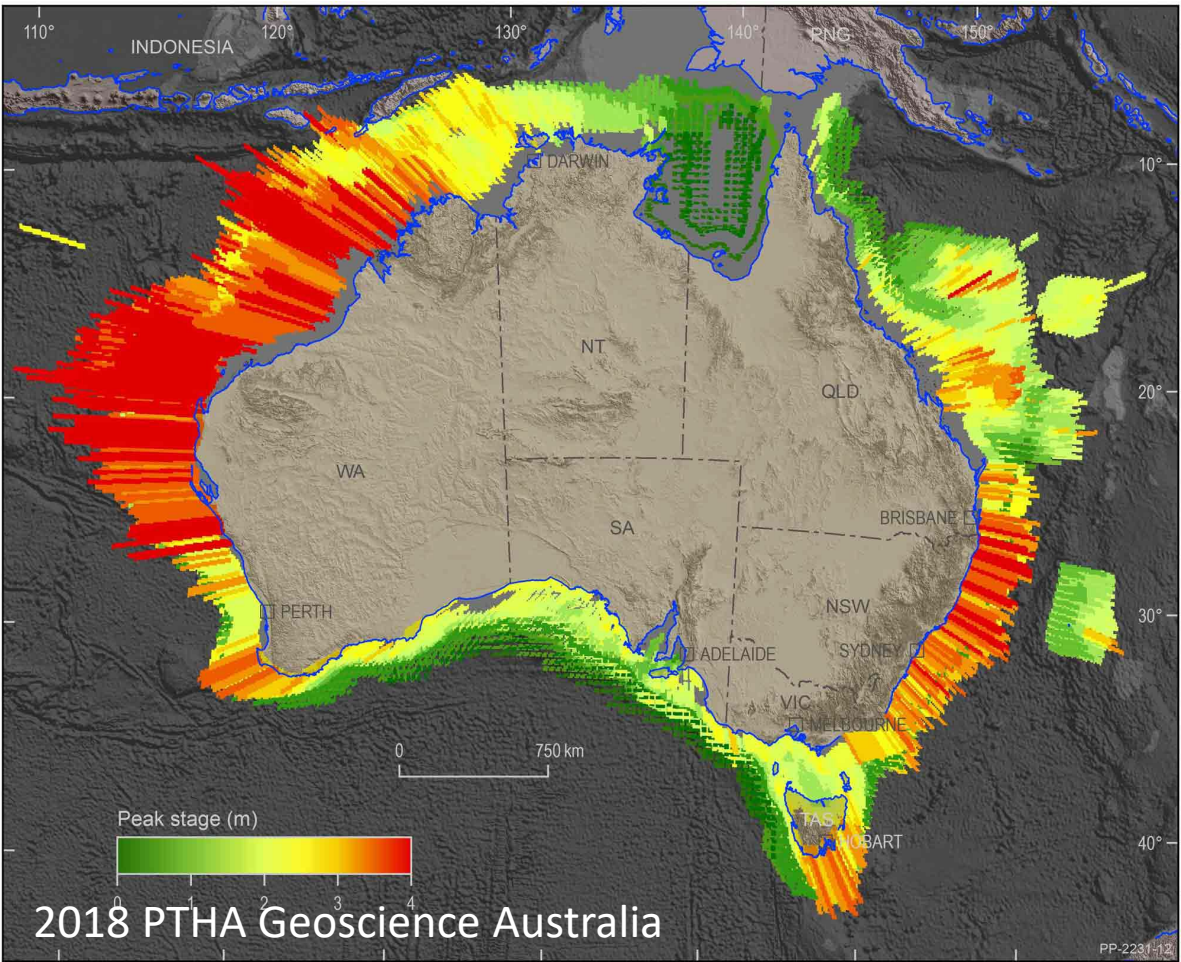
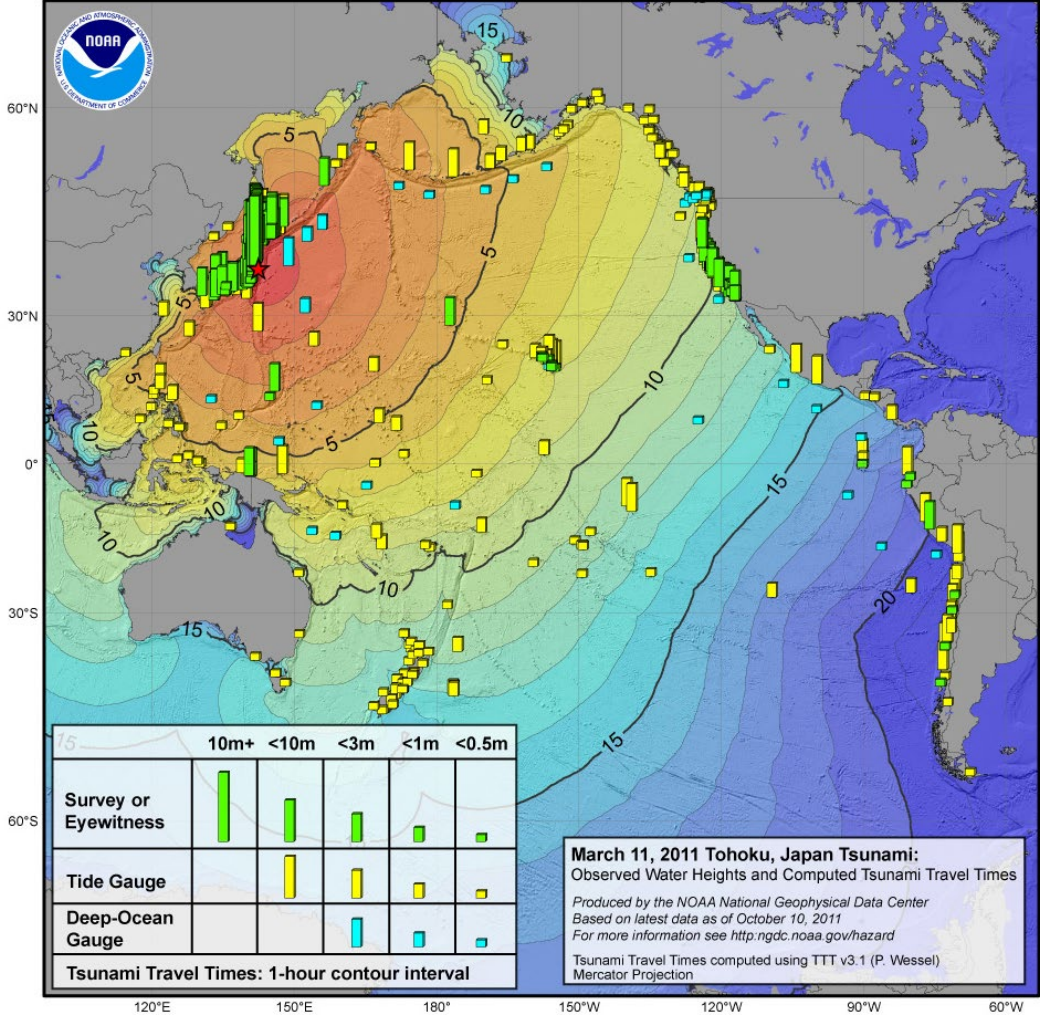
### Tsunami Programme

Pacific Ocean

Indian Ocean

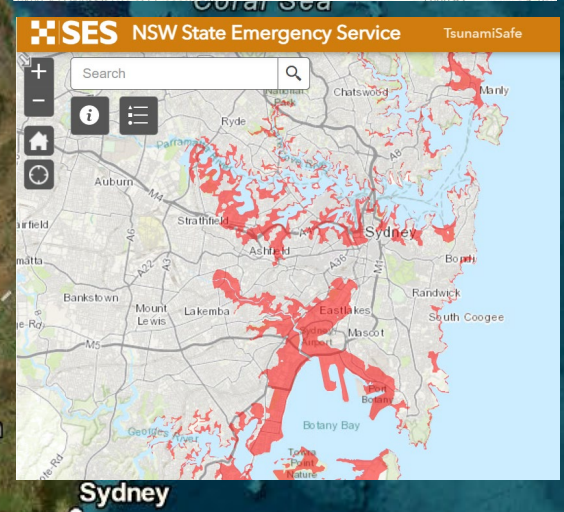
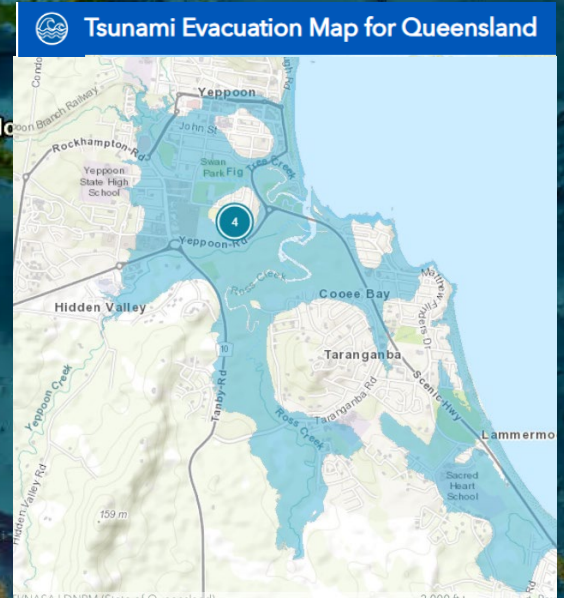


# 2011 event





17 July 2006  
M7.7



10m run-up  
Steep Point





1 April 2007  
M8.1

The Effect of the Great Barrier Reef on the Propagation of the 2007  
Solomon Islands Tsunami Recorded in Northeastern Australia

TOSHITAKA BABA,<sup>1,2</sup> RICHARD MLECZKO,<sup>2</sup> DAVID BURBIDGE,<sup>2</sup> PHIL R. CUMMINS,<sup>2</sup>  
and HONG KIE THIO<sup>3</sup>

by a flat plane at a depth equal to the mean water depth of the GBR (the “Average GBR” grid). From the comparison between the synthetic waveforms both with and without the Great Barrier Reef, we found that the Great Barrier Reef significantly weakened the tsunami impact. According to our model, the coral reefs delayed the tsunami arrival time by 5–10 minutes, decreased the amplitude of the first tsunami pulse to half or less, and lengthened the period of the tsunami.

**Key words:** Tsunami, the Great Barrier Reef, the 2007 Solomon Islands earthquake.



11 March 2011  
M9.1



Fishing nets wrapped around buildings in Shizugawa by tsunami

### JAPAN EARTHQUAKE AND TSUNAMI

**USAR Task Force Leader - Chief Superintendent Rob McNeil**



Australian USAR rescuer searching buildings in Shizugawa

More recently, Rob has worked in the role of Assistant Director Specialised Operations and is now the Assistant Director Community and Corporate Risk.

Rob's extensive experience in USAR has included the role of Commander

### Japan deployment

The Task Force was deployed to Japan for a period of seven days, arriving on Monday 14 March and returning home on Monday 21 March.

Speaking about how team members were chosen for the Japanese earthquake and tsunami Task Force, Rob said, "Firefighters with USAR qualifications were the main core of the team along with hazmat technicians, paramedics from NSW Ambulance, doctors, engineers, a Police Liaison Officer, communications and GIS experts and Japanese cultural and linguistics specialists."

"As Task Force Leader in Japan, it was my role to ensure that the command team was functioning well and meeting the set objectives. I liaised with other international officials and USAR teams, especially the Japanese forces in establishing where our staff could be

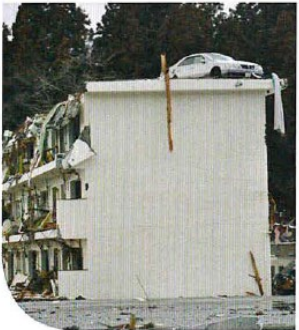
Australian USAR Taskforce members at Base of Operations (BoO) outside Tome City



Australian Task Force members being briefed before a line and hail search at Shizugawa

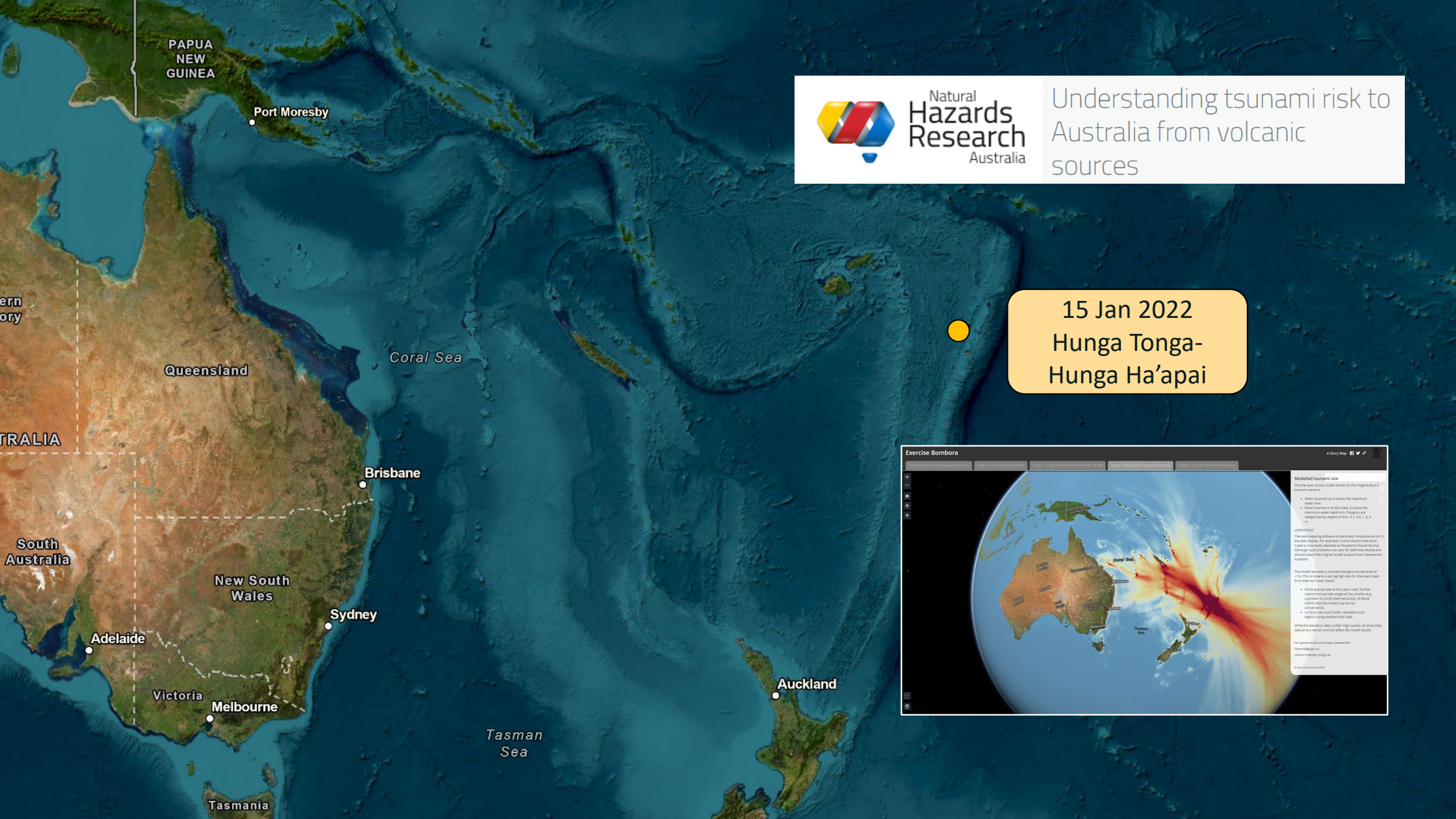


Car dumped on top of 3-storey building by tsunami



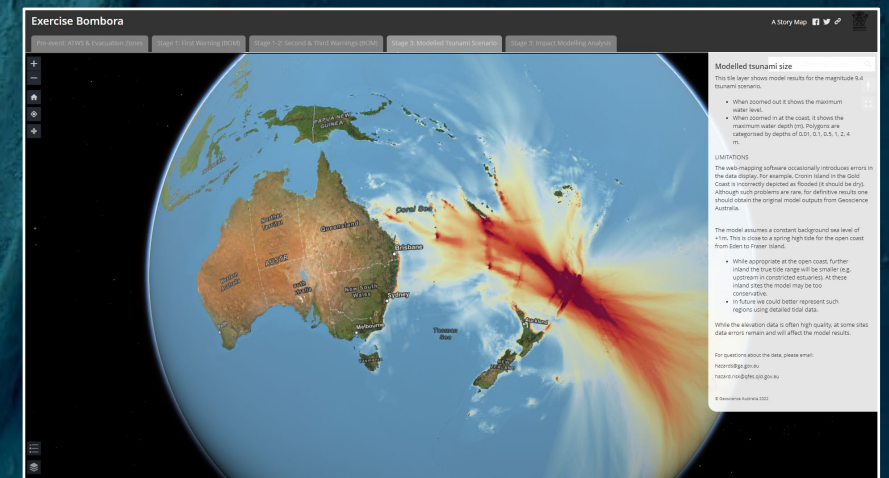
Australian rescuers searching cars for victims





## Understanding tsunami risk to Australia from volcanic sources

15 Jan 2022  
Hunga Tonga-  
Hunga Ha'apai



What next?



# Thank you for your listening

**#TsunamiDay**  
**#GetToHighGround**



**WORLD TSUNAMI  
AWARENESS DAY**  
5 NOVEMBER

Respect

Integrity

Courage

Loyalty

Trust





## Speaker Introduction

Adrian Brannigan

*Intelligence Analyst*

Department of Fire and Emergency Services, WA

# WA Tsunami Project

## – Tsunami Emergency Planning in Australia Handbook

|                         |                                            |             |                  |                                       |                      |
|-------------------------|--------------------------------------------|-------------|------------------|---------------------------------------|----------------------|
| <b>Adrian Brannigan</b> | <b>Project Lead - Intelligence Analyst</b> | <b>DFES</b> | Gareth Davies    | Tsunami Team Lead                     | Geoscience Australia |
| Ant Sadler              | Supt. Emergency Management Intelligence    | DFES        | Matthew Macaulay | Tsunami Hazard Scientist              | Geoscience Australia |
| Matt Zanini             | Manager Hazards Research Intelligence      | DFES        | Dylan Kendall    | Director, Natural Hazards and Impacts | Geoscience Australia |
| Rayen Gho               | Spatial Analyst                            | DFES        |                  |                                       |                      |
| Robyn Parker            | Spatial Analyst                            | DFES        |                  |                                       |                      |
| Sophie Edgar            | Spatial Analyst                            | DFES        |                  |                                       |                      |
| Jamie Hunter            | Spatial Analyst                            | DFES        |                  |                                       |                      |
| Simon Abbott            | Spatial Analyst                            | DFES        |                  |                                       |                      |
| G Ryan                  | Science Communication                      | DFES        |                  |                                       |                      |
| Lou Gishubl             | Intelligence Intern                        | DFES        |                  |                                       |                      |



The catastrophic tsunami that hit Japan on March 11th, 2011

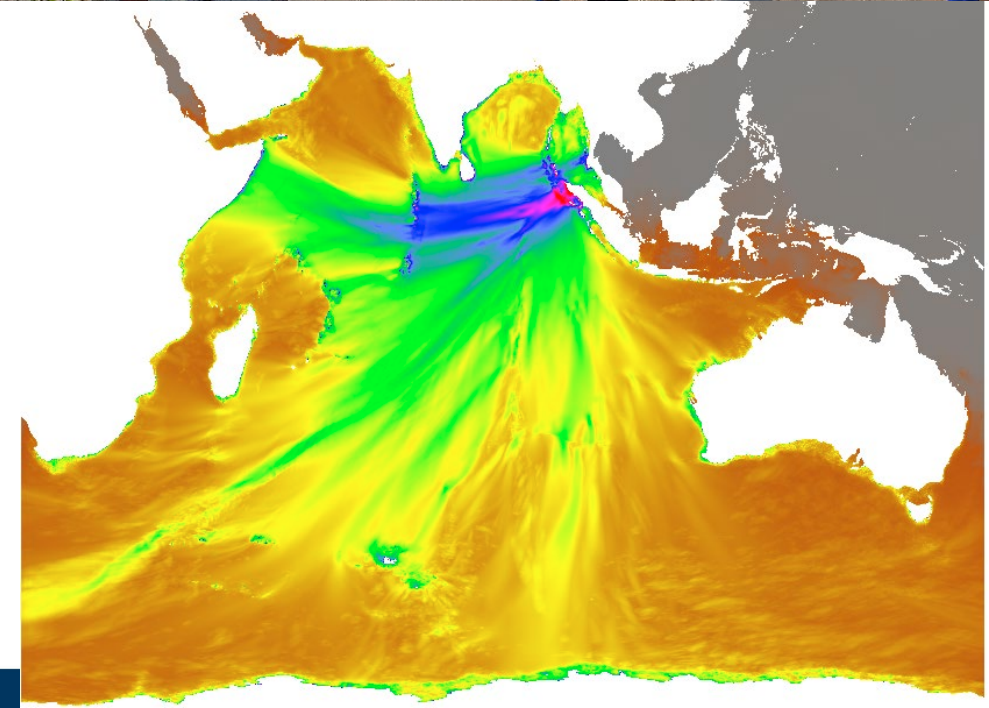


FOR A SAFER STATE

# World's deadliest hazard

Tsunamis can be extremely deadly. In the past 100 years, 58 of them have claimed more than 260,000 lives globally, averaging 4,600 per disaster, **surpassing any other natural hazard.**

<https://www.un.org/en/observances/tsunami-awareness-day#:~:text=Tsunamis%20are%20rare%20events%20but,surpassing%20any%20other%20natural%20hazard>  
<https://www.theatlantic.com/photo/2014/12/ten-years-since-the-2004-indian-ocean-tsunami/100878/>



# WA tsunami every decade

WA experiences a tsunami on average once every 10 years, according to historical records dating back to 1838.

More than 100 people needed rescuing near Perth in 2004.



# DFES roles and responsibilities

As the Hazard Management Agency for tsunamis, the Fire and Emergency Services Commissioner is responsible for the management of the adverse effects of a tsunami emergency across the full **prevention, preparedness, response and recovery** (PPRR) spectrum

*Emergency Management Regulations 2006 regulation 17(2).*

**Tsunami inundation modelling and mapping**  
**Participate in local and regional tsunami planning**

*State Hazard Plan Tsunami, Appendix C, Roles and Responsibilities*





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# WA Tsunami Inundation Modelling Project

Developing science-informed tsunami evacuation maps to ensure WA communities are better prepared.

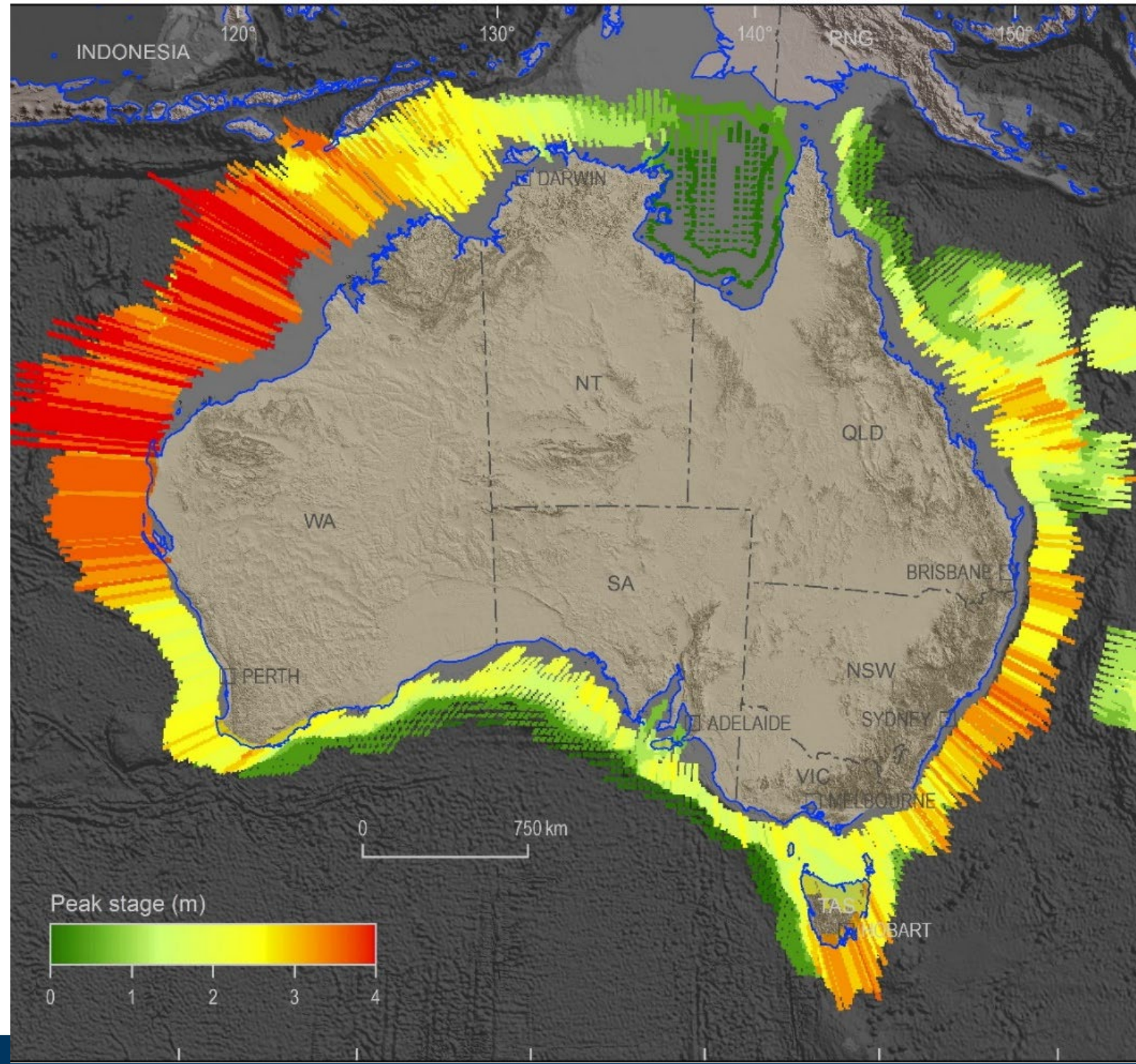


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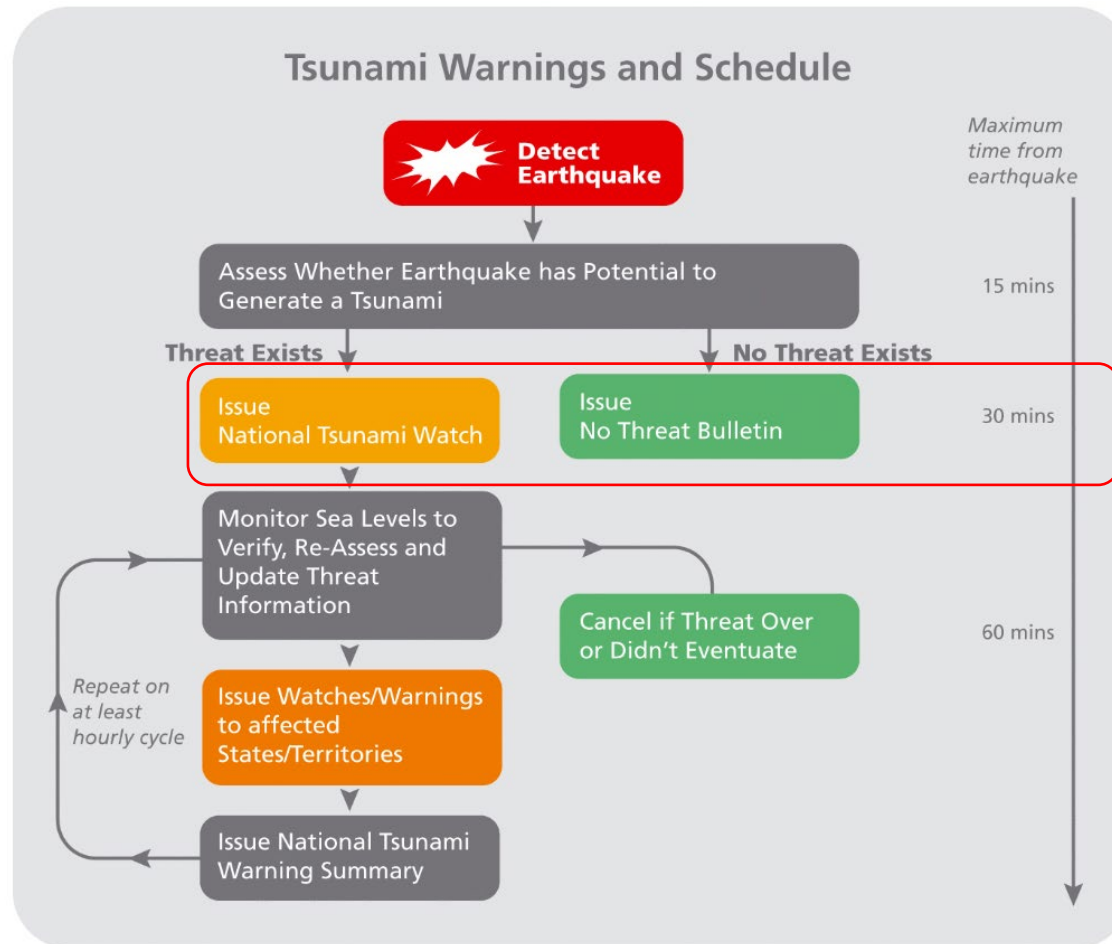
Knowledge of  
earthquake-generated  
tsunami hazard  
before the Project.

WA has Australia's  
highest offshore  
earthquake-generated  
tsunami hazard.

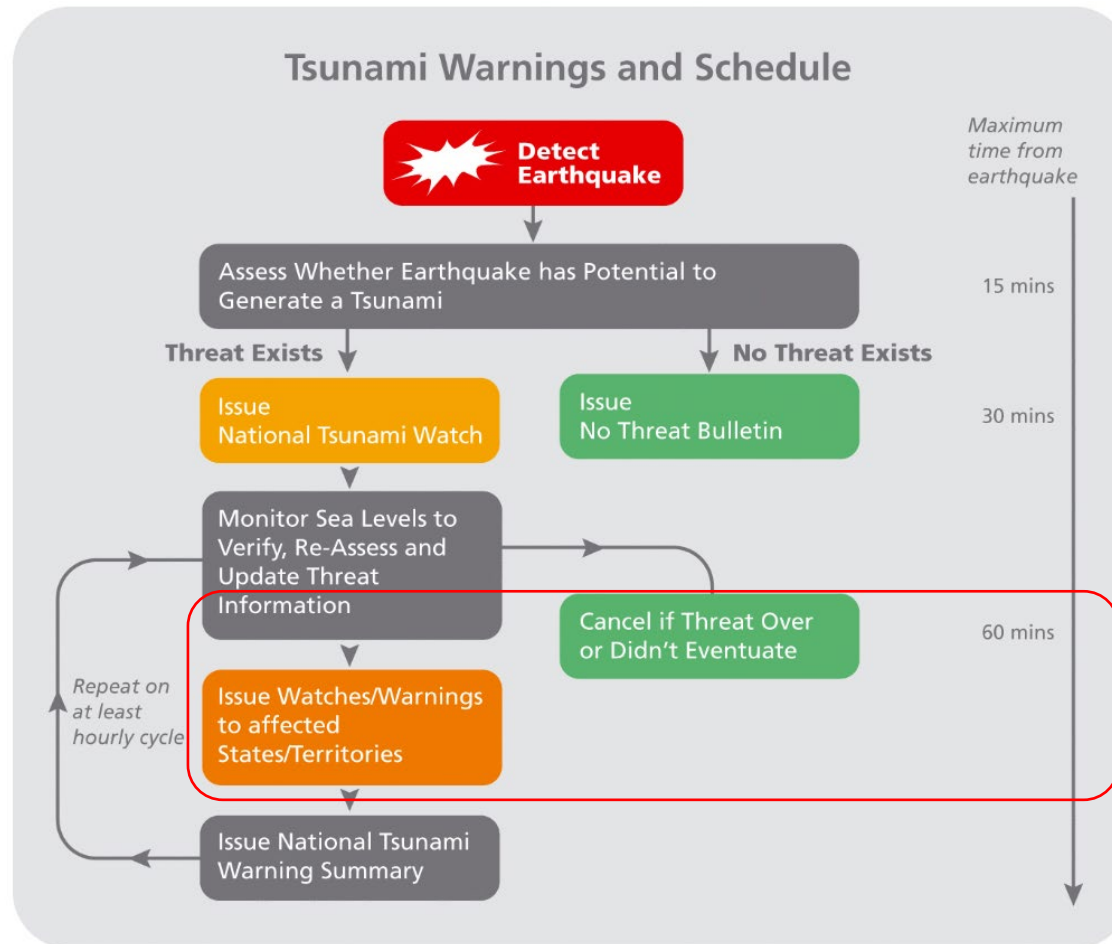
No detailed tsunami  
evacuation maps.



# Joint Australian Tsunami Warning Centre (JATWC) Warnings and Schedule



# Joint Australian Tsunami Warning Centre (JATWC) Warnings and Schedule





FOR A SAFER STATE

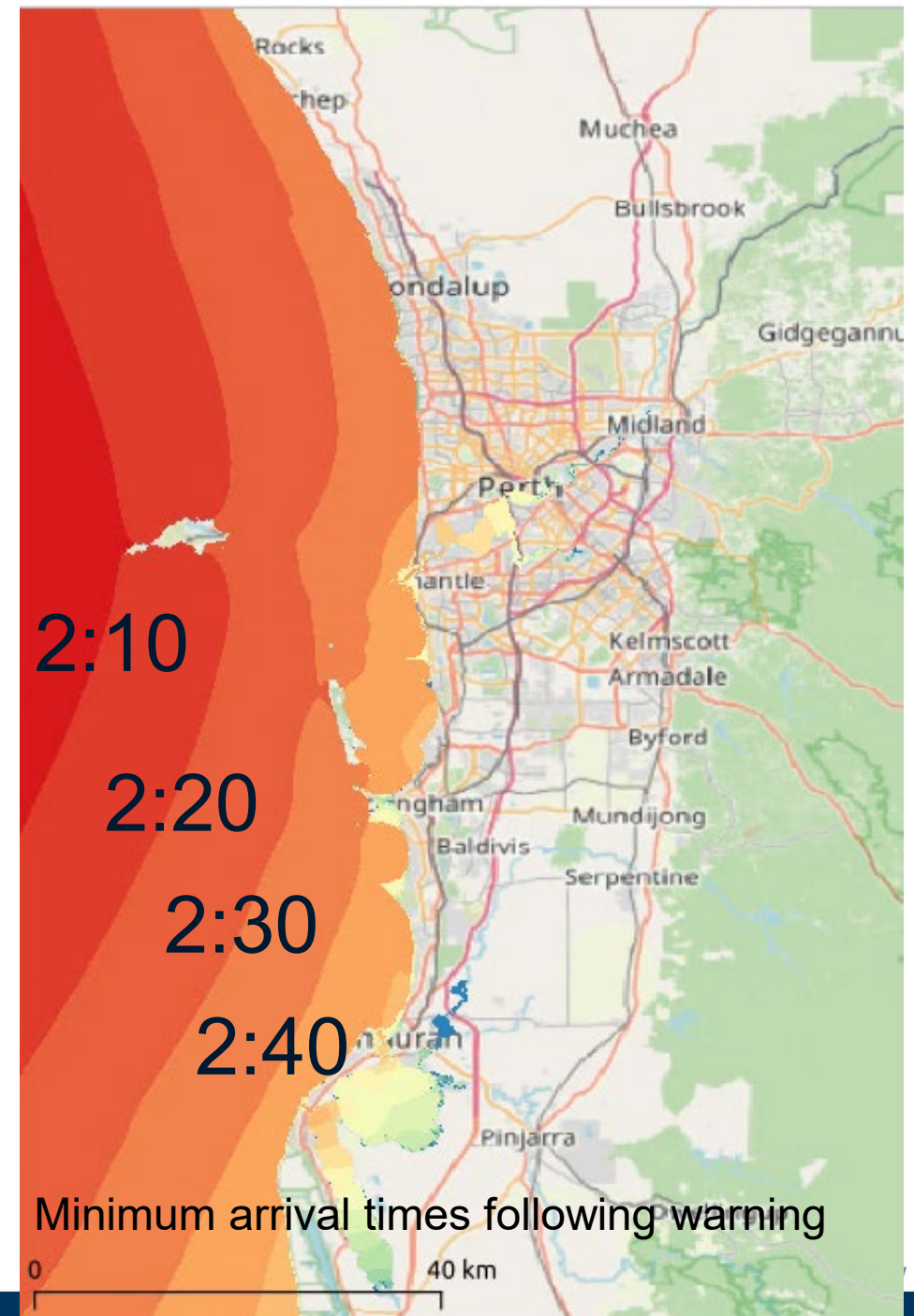
# What will you do?

JATWC issues a tsunami land warning for the Metro regions due to an earthquake near the south coast of Indonesia.

Following this warning, in the mainland Metropolitan regions, DFES has as little as:

- **2 hours and 30 minutes before marine impacts**
- **3 hours before land inundation**

Dangerous waves may last more than a day.



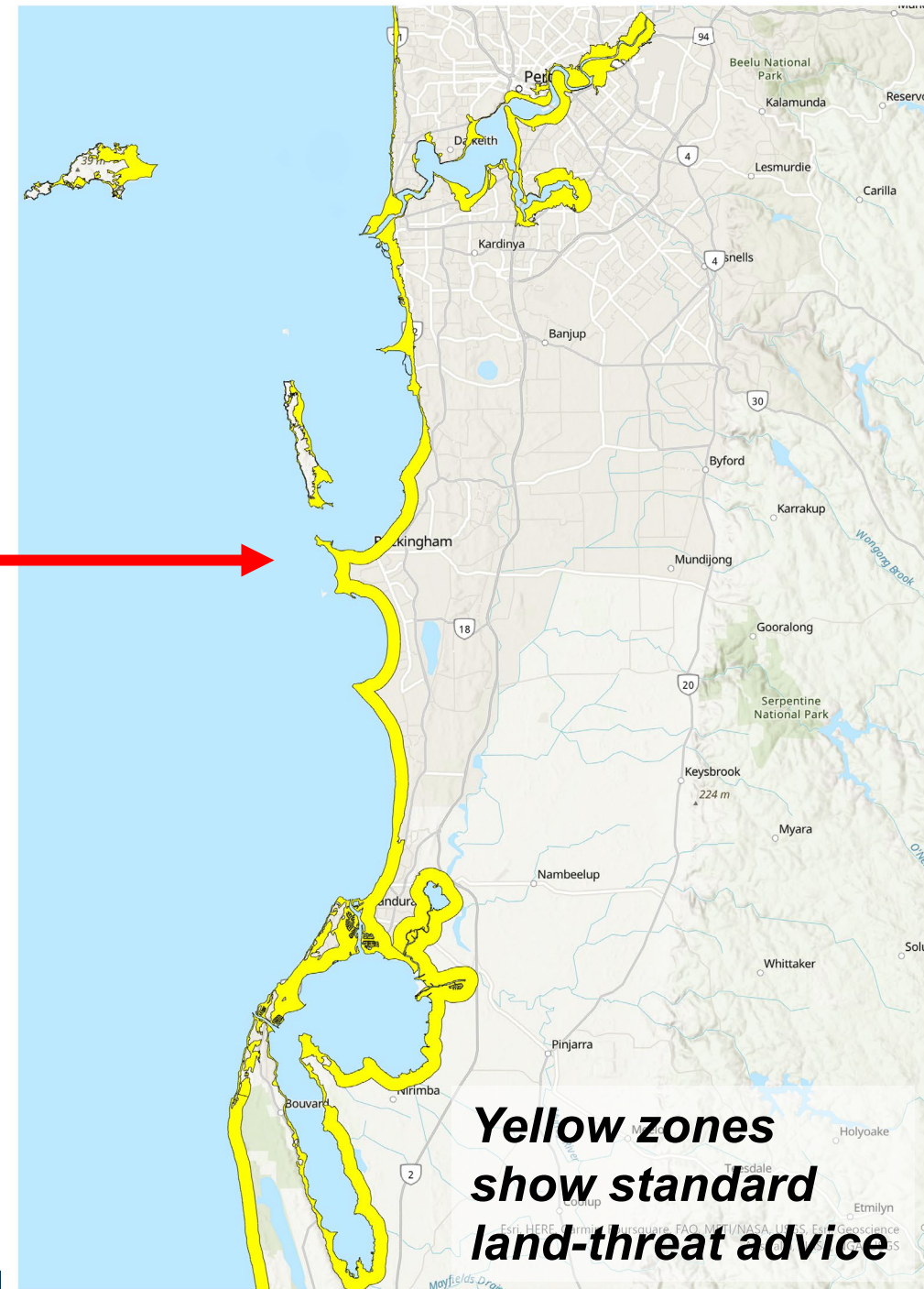
# What will you do?

## Current land-threat advice

- 10+ m up or 1 km inland
- Handbook describes this as “rule of thumb”

## In the Perth Metro area, evacuation of at least:

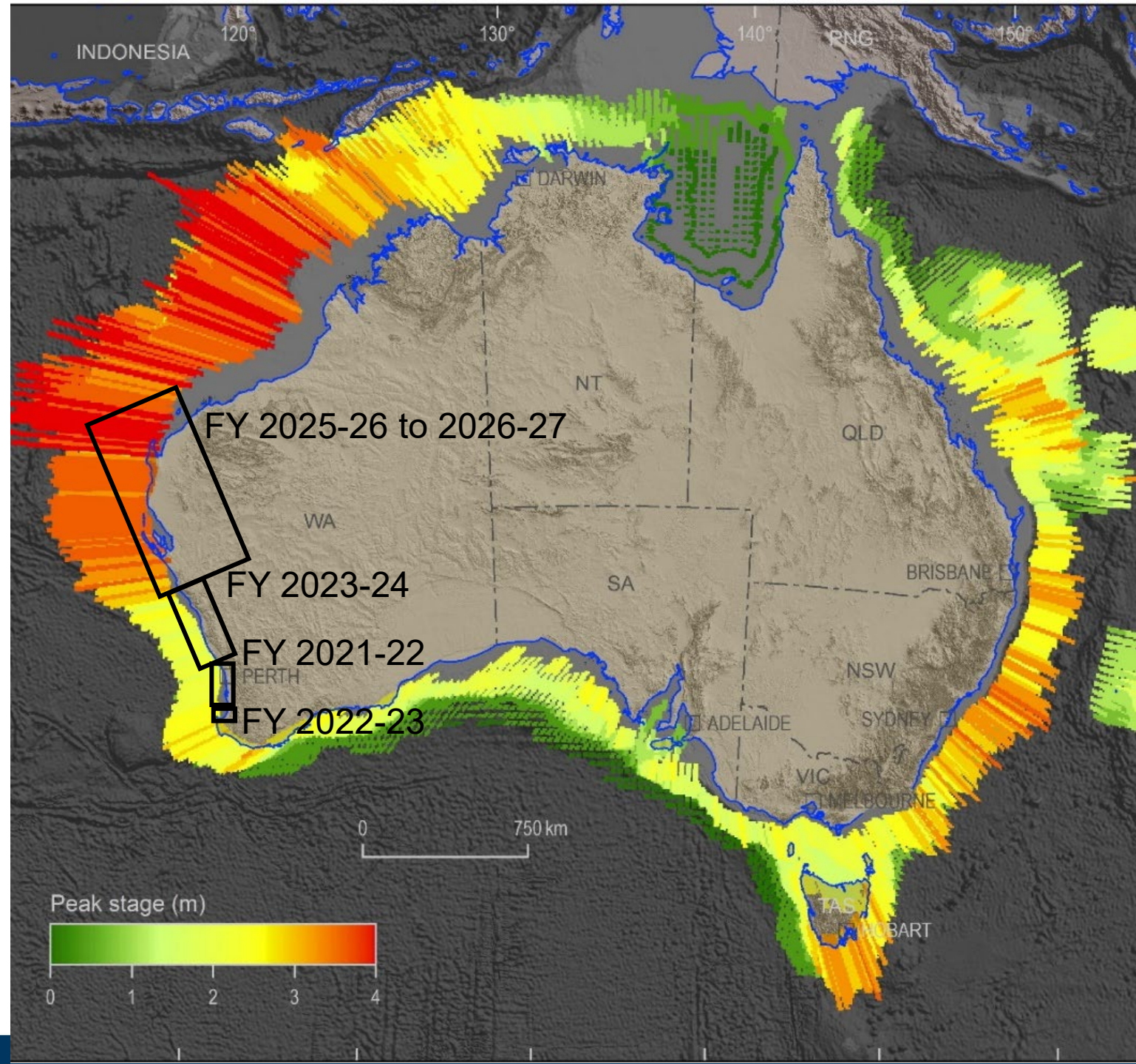
- 100,000 estimated residents, plus additional people, including workers, tourists at the beach and coastal entertainment areas
- 22 schools
- 15 Nursing and Retirement Homes
- 1 Public Hospital





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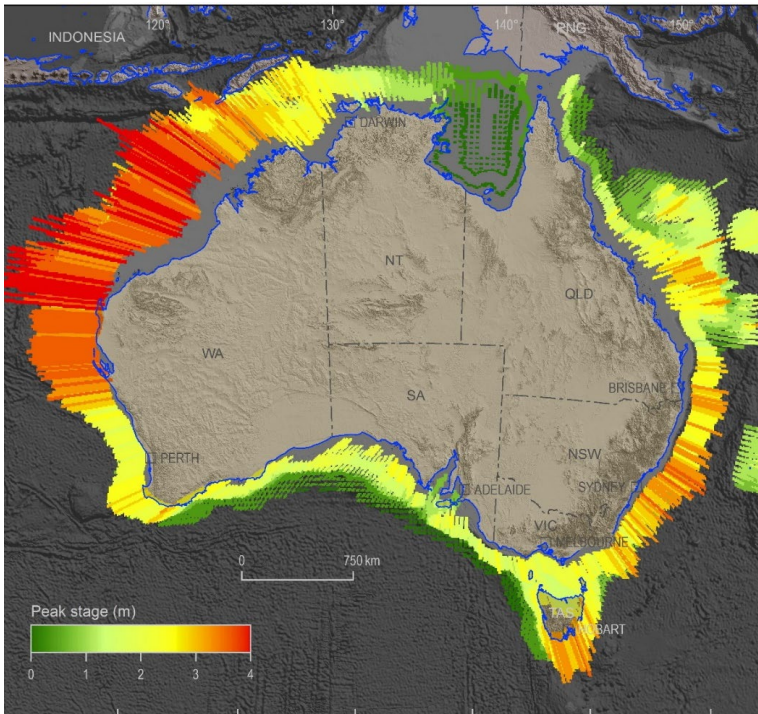
Australia's most extensive tsunami evacuation maps informed by high-resolution modelling.



# GA modelled onshore tsunami hazards

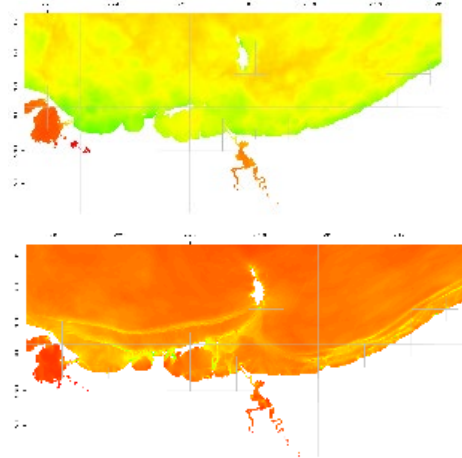
## PTHA18

Only considers earthquake-tsunami scenarios near the south coast of Indonesia ~**130,000**



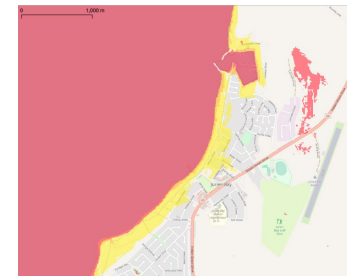
## High-res model (Sampled 390 scenarios)

- Depth
- Flow speed
- Arrival time
- Wave time-series



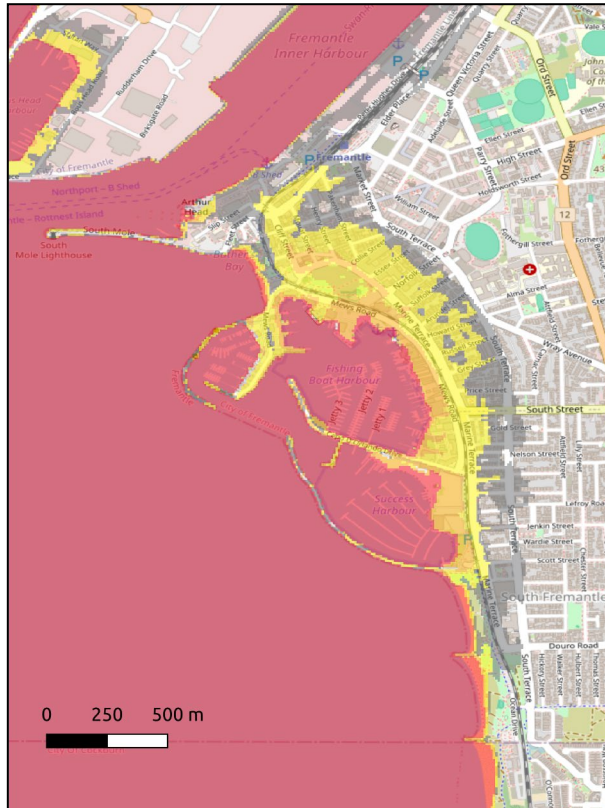
## High-res frequency

- Frequency of inundation
- E.g average return interval
- With uncertainties

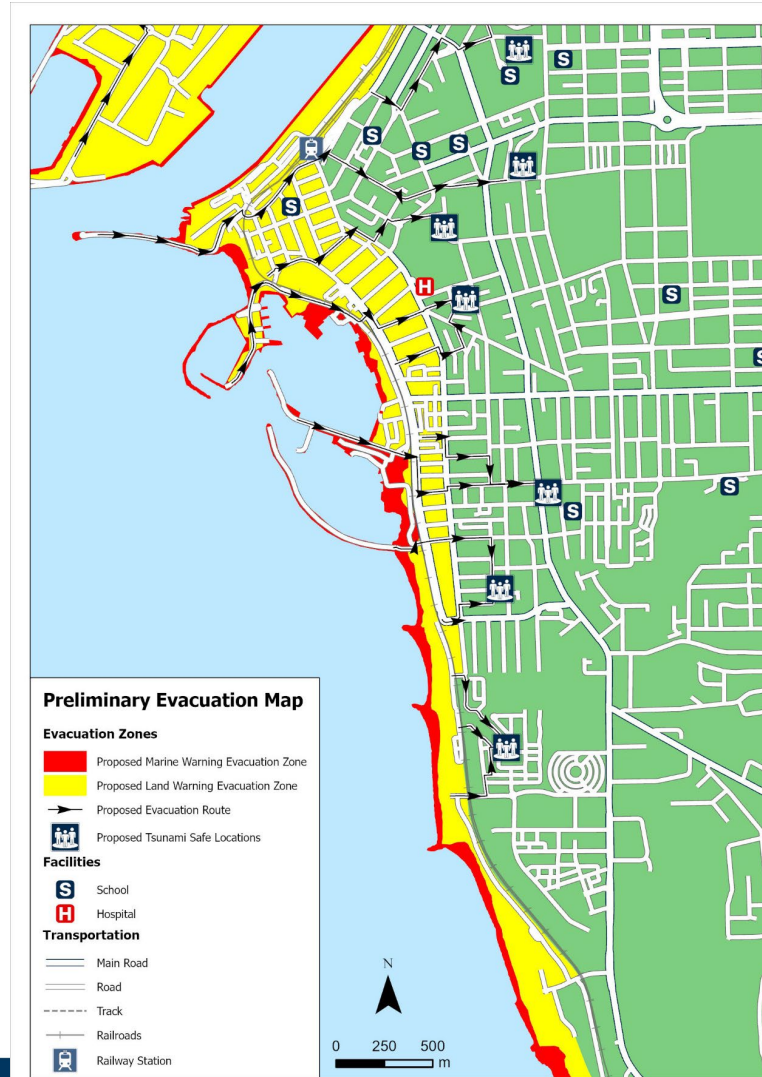


# From models to evacuation zones

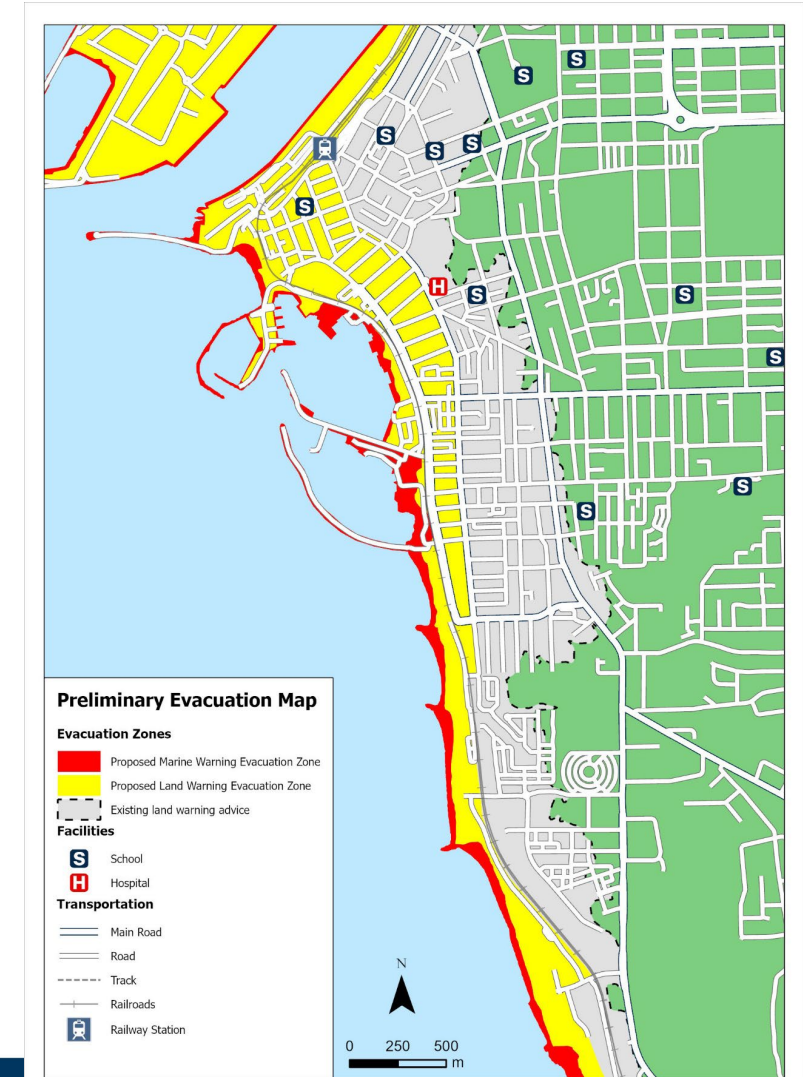
## Modelled zones



## Science-informed evacuation zone

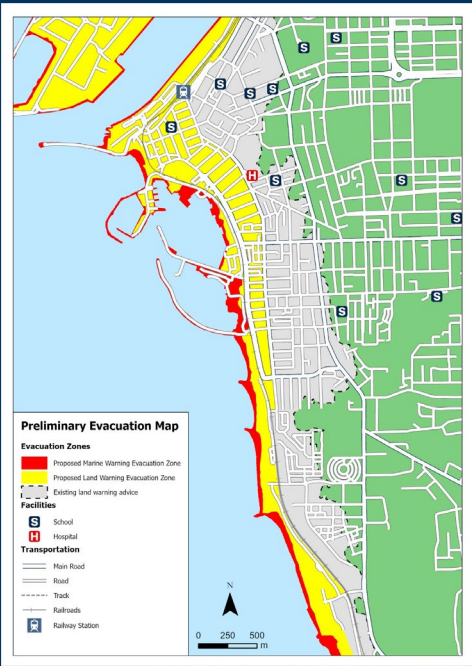


## Comparison with existing 10 m up / 1 km inland



# Compare **proposed** and existing evacuation zones

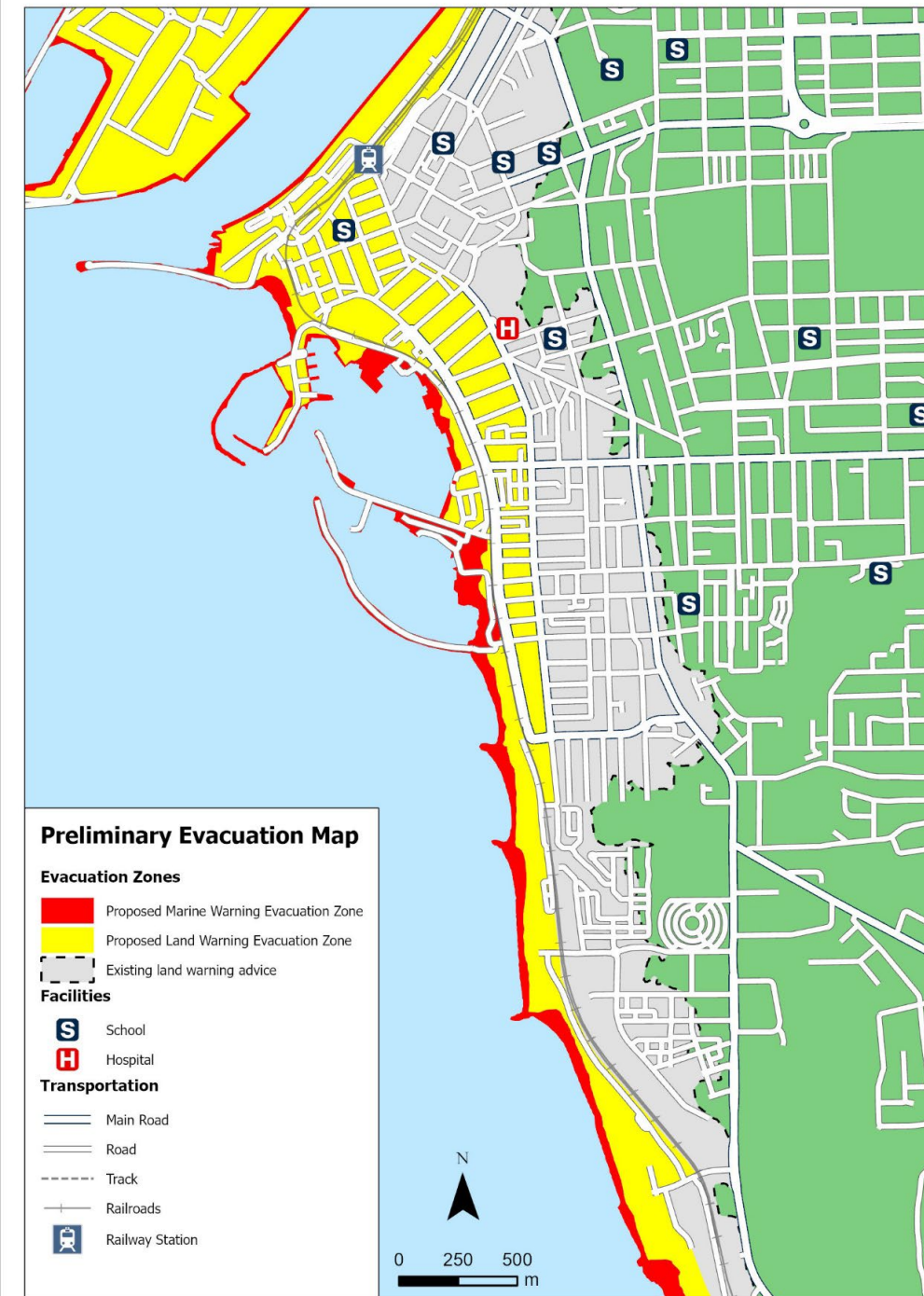
**At least an 80% reduction in people and vulnerable facilities in Metro area**



|                              | Proposed         | Existing      |
|------------------------------|------------------|---------------|
|                              | Science informed | Rule of thumb |
| Estimated residents          | Less than 20,000 | Over 100,000  |
| Schools                      | 2                | 22            |
| Nursing and Retirement Homes | 3                | 15            |
| Public Hospital              | 0                | 1             |

# Reduce over-evacuation risks

- Enable DFES to prioritise and warn a longer stretch of the coastline with current systems
- Reduce extra people to manage during an evacuation
- More targeted communications and planning for those in the evacuation zone



# Next steps

## 1. DFES awareness of evacuation maps

- Available in DFES operational viewer

## 2. Broadcasting of evacuation maps - Public

- Integration into *Emergency WA*

## 3. Tsunami awareness products

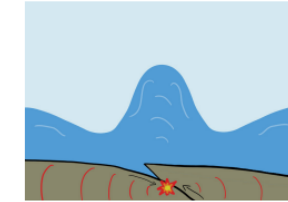
## 4. Communications strategy for tsunami

### Tsunami Hazard & Risk in Western Australia

Tsunamis are one of the least understood hazards in Australia, but they can be very costly to people and property, even in Western Australia (WA).

#### What is a tsunami?

Tsunamis are a series of waves caused by a large release of energy underwater. This could be from earthquakes, volcanoes, landslides, changes to pressure in the atmosphere, or meteorites hitting the ocean. Whatever the cause, this release of energy moves a large amount of water that then levels out as a tsunami.



Globally, around **90%** of tsunamis are caused by underwater earthquakes.

#### What do tsunamis look like?

From land, tsunamis appear to start as water quickly receding or rushing on to the coast. In the deep ocean, tsunamis are likely to go unnoticed as the waves are small and very far apart. As the waves approach shallower

#### Do we get tsunamis in Australia?

Australia has seen an estimated 145 tsunamis.

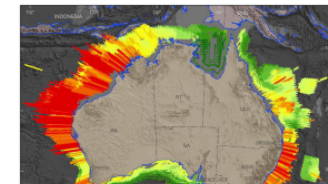
Small tsunamis are recorded around Australia around once every two years.

At least 19 have been observed on the WA coastline since 1838. This averages to once a decade in WA.



#### Australian Tsunami Hazard Modelling

In 2018, Geoscience Australia (GA) modelled the frequency of offshore tsunamis caused by earthquakes.



### Be in the know: Tsunami

#### How do we know a tsunami is coming?

1. There is a large release of energy underwater (usually an earthquake). The Joint Australian Tsunami Warning Centre (JATWC) detect tsunamis by using earthquake sensors and buoys.
2. The Bureau of Meteorology (the Bureau) then notify the relevant authorities, including DFES.
3. These warnings are published on the Bureau's website.
4. DFES issue official warnings to the public.

#### Official Tsunami Warnings

DFES will issue official tsunami warnings in several ways, including:



You can also find official warnings from the Bureau of Meteorology, the JATWC website, and by calling 1300 TSUNAMI.

#### Natural Warnings

There are also natural warning signs of an approaching tsunami. If you notice any of these warnings, do not wait for an official warning.

- Water quickly rushing in or out.
- Large roaring sounds from the ocean.
- Long and strong ground shaking.
- Abnormally large waves.
- Abnormally strong tides or currents.

# Next steps

## 5. Integrating mitigation activities into land use planning.

- Provide inundation modelling products to inform land use planning

## 6. Exercises

- Exercises at local, district and State/Multiagency levels

## 7. Develop recommendations for plans and procedures

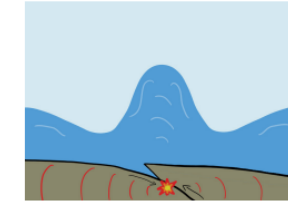
- Updating existing plans, policies and procedures
- Embedding mapping updates into business processes
- Capability gaps are informed by response actions in the Handbook.

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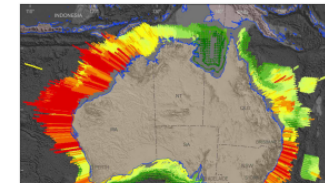
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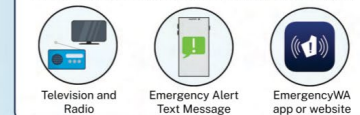
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### Official Tsunami Warnings

DFES will issue official tsunami warnings in several ways, including:



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### Do we always know when a tsunami is on its way?

We can only reliably predict tsunamis caused by earthquakes, but they can also happen after other events like volcanic eruptions. This means that sometimes we cannot give official warnings, and must rely on natural warnings.

### Natural Warnings

There are also natural warning signs of an approaching tsunami. If you notice any of these warnings, do not wait for an official warning.

- Water quickly rushing in or out.
- Large roaring sounds from the ocean.
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# More information

*Science-informed risk reduction for earthquake-generated tsunamis in Western Australia*

[https://knowledge.aidr.org.au/media/11339/ajem-2024-04\\_18.pdf](https://knowledge.aidr.org.au/media/11339/ajem-2024-04_18.pdf)

Geoscience Australia's report, *WA Tsunami Inundation Modelling, Geraldton to Dunsborough*

<https://doi.org/10.26186/150015>



The catastrophic tsunami that hit Japan on March 11th, 2011





## Q&A

Don't forget to put your questions in the Q&A function.



## Event concludes

Thank you for attending today's webinar.

Next webinar:

Resilience Matters webinar series: The ethical premise of disaster management leadership

Wednesday 12 November 2025,  
1.00pm-2.00pm AEDT



Register now.



Australian Government

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# Tsunami emergency planning in Australia

WEDNESDAY 5 NOVEMBER 2025 | 1.00PM - 2.00PM AEDT

